

**Board of Commissioners**

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AGENDA*(Chair May Alter the Agenda)***BENTON COUNTY BOARD OF COMMISSIONERS****Tuesday, June 6, 2023, 9 AM**

How to Participate in the Board of Commissioners Meeting			
In-Person	Zoom Video	Zoom Phone Audio	Facebook LiveStream
Kalapuya Building 4500 Research Way Corvallis, OR	Click for Zoom link	Dial 1(253) 215-8782	Click for Facebook LiveStream link
	Zoom Meeting ID: 822 0083 1739		
	Zoom Passcode: 831966		

1. Opening

- 1.1 Call to Order
- 1.2 Introductions
- 1.3 Announcements

2. Review and Approve Agenda**3. Comments from the Public**

Time restrictions may be imposed on public comment, dependent on the business before the Board of Commissioners. Individual comment may be limited to three minutes

4. Work Session

- 4.1 10 minutes – Fleet Services Recognition as the Fourth Best Public Fleet in America – Gary Stockhoff, Keith Nicolson; Public Works
- 4.2 30 minutes – Justice System Improvement Program Phase 1 and Phase 2 – Board of Commissioners

The Board will take a brief recess between the Work Session and Business Meeting

The Board of Commissioners may call an executive session when necessary pursuant to ORS 192.660. The Board is not required to provide advance notice of an executive session. However, every effort will be made to give notice of an executive session. If an executive session is the only item on the agenda for the Board meeting, notice shall be given as for all public meetings (ORS 192.640(2)) and the notice shall state the specific reason for the executive session as required by ORS 192.660.

The meeting location is accessible to persons with disabilities. A request for an interpreter for the hearing impaired or for other accommodations for persons with disabilities should be made at least 48 hours before the meeting to the Board of Commissioners Office, (541) 766-6800.

BUSINESS MEETING

5. Consent Calendar

- 5.1 In the Matter of Appointment to the Environmental and Natural Resources Advisory Committee: Milt Roselinsky, Order #D2023-050
- 5.2 In the Matter of Appointment to the Mental Health, Addictions, and Developmental Disabilities Advisory Committee: Joe Harris, Order #D2023-051
- 5.3 Ratification of Inclusion of Benton County Support on the OpEd Prepared by Representative Pam Marsh and Senator Dick Anderson Regarding House Bills 2980 and 2981 to Address Oregon's Housing Shortage
- 5.4 In the Matter of Approving the May 16, 2023 Meeting Minutes
- 5.5 In the Matter of Approving the October 25, 2022 Information Sharing Meeting Minutes
- 5.6 In the Matter of Approving the January 14, 2020 Goal Setting Minutes
- 5.7 In the Matter of Approving the November 12, 2019 Goal Setting Minutes
- 5.8 In the Matter of Approving the October 8, 2019 Goal Setting Minutes

6. Proclamations

- 6.1 In the Matter of Proclaiming June as LGBTQ+ Pride Month, Proclamation #P2023-012 – *Avalon Mason, Health Department*
- 6.2 In the Matter of Proclaiming June 19, 2023 as Juneteenth in Benton County, Proclamation #P2023-013 – *John Phillips, Linn-Benton NAACP*

7. New Business

- 7.1 Community Health Center (CHC) Financial Challenges Update – Carla Jones, CHC Director

8. Departmental Reports and Requests

- 8.1 Workers Compensation Coverage for Volunteers, Resolution No. R2023-008 – *Rick Crager, Jane Sievers, Financial Services*

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8.2 Request for Approval to Grant Sole Source Contract for Courthouse Security Services, Order #D2023-049 – *Jefri Van Arsdall, Benton County Sheriff*

9. Other

ORS 192.640(1)" . . . notice shall include a list of the principal subjects anticipated to be considered at the meeting, but this requirement shall not limit the ability of a governing body to consider additional subjects."

10. Executive Session ORS 192.660[2][a] – Employment of a Public Officer, Staff, or Agent

The Board will discuss the search for a County Administrator.

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**MINUTES OF THE MEETING
BENTON COUNTY BOARD OF COMMISSIONERS**

Zoom link: <https://us06web.zoom.us/j/82200831739?pwd=eUVtR3JmdFFaanRlZC5vOVFOTUNtUT09>

Livestream: <http://facebook.com/BentonCoGov>

Tuesday, June 6, 2023

9:00 a.m.

Present: **Pat Malone**, Chair; **Xanthippe Augerot**, Commissioner; **Nancy Wyse**, Commissioner; **Vance Croney**, County Counsel; **Suzanne Hoffman**, Interim County Administrator

Staff: **Cody Bindrim**, **Chris Ham**, **Ben Keeton**, **Bill Nelson**, **Cody McGuire**, **Crystal McGuire**, **Shane Mueller**, **Keith Nicolson**, **Lew Walund**, **Travis Wells**, Fleet; **Dawn Dale**, **John DeVaney**, **Bryan Lee**, **Jef Van Arsdall**, Sheriff's Office; **Cory Grogan**, Public Information Officer; **Cynthia D'Angiolillo**, **April Holland**, **Carla Jones**, **Lacey Mollel**, **Ahmed Zibare**, Health; **Amanda Makepeace**, BOC Staff; **Tracy Martineau**, Human Resources; **Sean McGuire**, Sustainability; **Erika Milo**, BOC Recorder; **Darren Nichols**, Community Development; **Gary Stockhoff**, Public Works; **Debbie Sessions**, **Jane Sievers**, Finance; **Sarah Siddiqui**, Equity, Diversity, & Inclusion

Guests: **Chris Edmonds**, Coastline PR; **Jinny Katz**, HazAdapt; **John Harris**, **Chris Harris**, Horsepower Productions; **Cornelia Levy-Bencheton**, **Marge Popp**, residents; **Reverend Jen Butler**, **Shawn Collins**, Unity Shelter; **Janet Napack**, Corvallis City Council; **Alex Powers**, Mid-Valley Media

1. Opening:

1. Call to Order

Chair Malone called the meeting to order at 9:11 a.m.

2. Introductions

3. Announcements

No announcements were made.

2. Review and Approve Agenda

The reader for Item 6.1 was changed from Avalon Mason to Caden DeLoach.

3. Comments from the Public

Shawn Collins, Unity Shelter, informed the Board that Unity Shelter is facing financial shortfalls that will require reduced services for people experiencing homelessness and as many as 20 staff layoffs. Collins shared this news with the Corvallis City Council last night. Unity's usual main funding source is Community Services Consortium (CSC), but due to the Republican walkout in the Oregon Senate, CSC has not received its legislative funding. Unity is at risk of running out of funds by the end of July 2023. If Unity makes substantial changes, funds may last to the end of September 2023. This will impact about 50 people who are currently sheltered, and will impact the community due to more people being unhoused.

Augerot agreed the situation is very unfortunate, and asked if Collins had contacted any of Benton County's legislators.

Collins replied the next step is to contact Speaker Dan Rayfield and Senator Sara Gelser Blouin.

Wyse expressed sorrow that Unity and the community are going through this. Wyse suggested directly contacting the senators who walked out to explain how much this impacts Unity and many other organizations.

Malone encouraged Collins to contact Representative David Gomberg and especially Senator Dick Anderson. Rayfield and Gelser Blouin are sympathetic and working on the issue.

Reverend Jennifer Butler, Minister at First Congregational Church, Unity Shelter Board member, updated the Board on a conversation between service providers/advocates and the City of Corvallis. In 2021, the Oregon legislature adopted House Bill (HB) 3115, which requires local laws to be objectively reasonable as to the time, place, and manner that community members experiencing homelessness may be allowed to sit, lie, sleep, or keep warm and dry outdoors on public property. During the legislative hearings on the bill, the League of Oregon Cities urged local governments to work directly with service providers and the impacted population. However, Corvallis did not consult with either group in proposing local legislation that must be in effect by July 1, 2023. Butler stated that the City is not trying to reduce harm with the ordinance, but simply to shield itself from liability. The proposed ordinance delegates implementation of 3115 to the City Manager, with no transparency or accountability. Ordinance language lacks clarity and increases the potential for harm. Last night, more than 50 service providers including Unity testified at the City Public Hearing for this ordinance, urging Corvallis to create collaborative public policy. City Councilor Briae Lewis stated that Benton County and the Home, Opportunity, Planning & Equity (HOPE) Board have been trying to work with Corvallis and service providers to address compliance. Butler stated that service providers are unaware of these conversations. Butler asked Benton County to facilitate unified policies that consider the well-being of the whole community, while also complying with the law and offering protection from liability.

Augerot asked Hoffman and Wyse, a HOPE Board member, whether there had been discussions with Corvallis on this topic.

Wyse replied that is part of a larger conversation that the Board did not have time for during this meeting.

Hoffman was not aware of conversations taking place but will follow up with the team.

Augerot asked to hear more about the matter at another time.

4. Work Session

4.1 Fleet Services Recognition as the Fourth Best Public Fleet in America – Gary Stockhoff, Keith Nicolson; Public Works

Ham, Nelson, Keeton, Bindrim, Cody McGuire, Crystal McGuire, Walund, Wells, Mueller, Nicolson, and Tim O’Sullivan (not present) were called before the Board.

Malone recognized the Fleet team for ranking fourth on the National Fleet Management Association’s list of the 100 best public fleets in the United States. Unsatisfied with a ninth place ranking in 2022, Fleet staff worked to improve. Fleet is helping to achieve Benton County

sustainability goals by transitioning to electric and hybrid vehicles and establishing more vehicle charging stations.

The Board presented Fleet staff with challenge coins for exemplary service. Applause ensued.

4.2 Justice System Improvement Program (JSIP) Phase I and Phase II – Board of Commissioners

Augerot explained this is the Board's first chance to discuss JSIP since the failure of the May 16, 2023 bond measure. While this was an emotional blow, JSIP as a whole is much larger than just the bond. Next week there will be a groundbreaking ceremony for the Crisis Center, and plans for the new District Attorney's Office and Courthouse are still proceeding. JSIP Phase II is now on hold. The Board needs to do more community listening and discussion to learn what the community is willing to fund in terms of a jail, mental health facilities, and a homelessness center. There has been significant erosion of community trust both nationally and locally. The Board would like to start over, rebuild, and move forward. This discussion was intended to develop a short list of staff actions to prepare the Board for the next decisions about Phase II elements.

Malone stated the Board should find out why the effort was unsuccessful. The County laid a good foundation for JSIP in 2018-19 with community town halls, , but with COVID-19 intervening, some of that momentum was too far back to impact the recent vote. This is a temporary setback but the County will keep moving forward. Phase I is in operation; the Crisis Center groundbreaking will be on June 14, 2023, and construction will start the week after. The County found alternative sources of funding for Phase I. In the next few weeks, the Board will examine voting trend information and the anecdotal evidence coming in.

Wyse expressed interest in going back to the drawing board and putting every option on the table. For that to work, the Board needs more information on the major reasons why individuals voted against the bond. The Board's main goal is to support the community and do what the Board thinks is best for the community; voters voted no, so responsibility lies with the Board. Out of the list of 200 or so reasons submitted, the Board needs to know which reasons were most influential before making other decisions.

Augerot thanked the individuals who sent comments about why they voted for or against the bond. The list of reasons was generated by School Board member Sami Al-Abdrabbuh on Facebook. The community is willing to have further conversation. Augerot recommended doing an online survey, but more importantly, staff should convene two to three focus groups that are diverse and representative of perspectives. The Board needs to listen as well as look at statistics. The call for input needs to go out more broadly while people are still engaged and aware.

Malone felt that the town halls generated a lot of good information that may have been lost in intervening years. The County needs to re-engage the whole community. Now the County has much more information to help guide the discussion.

Hoffman stated that staff would be ready to work with Board on a plan to collect the desired information and engage the community, which includes all County staff.

Wyse asked about the intended outcome of this agenda item.

Augerot replied the goal was to direct staff to take next steps.

Wyse asked if staff understood the Board's direction.

Hoffman replied that staff can return with a range of options and a plan, including which elements may need to be set aside in order to prioritize community discussion.

Wyse expressed a need for more information and favored that approach.

Augerot noted that many community members have offered expertise. Staff can review the feedback and create a plan that balances the qualitative information with the quantitative.

Van Arsdall echoed the Board's comments. Van Arsdall was hugely disappointed by the bond failure, but the Sheriff's Office continues to operate. The County needs to do better every day and better address voter needs and wants. This must involve the entire Benton County community and staff.

5. Consent Calendar

- 5.1 In the Matter of Appointment to the Environmental and Natural Resources Advisory Committee: Milt Roselinsky, Order #D2023-050**
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MOTION: Wyse moved to approve the Consent Calendar of June 6, 2023. Augerot seconded the motion, which **carried 3-0.**

6. Proclamations

- 6.1 In the Matter of Proclaiming June as Lesbian, Gay, Bisexual, Transgender, and Queer Plus (LGBTQ+) Pride Month, Proclamation #P2023-012 – *Caden DeLoach, Health Department***

DeLoach read the Proclamation aloud. Pride has become a worldwide celebration of community, perseverance, and survival. Benton County has a history of supporting the LGBTQ+ community. In 2004, the Benton County Board permitted marriage licenses to be issued for same-gender

couples. When Oregon Measure 36 banned same-gender marriages, Benton residents voted against the measure. This ban stayed in place until a judge found it unconstitutional in 2014. Benton County is committed to equity for all.

MOTION: Augerot moved to accept Proclamation #P2023-012. Wyse seconded the motion, which **carried 3-0.**

6.2 *In the Matter of Proclaiming June 19, 2023 as Juneteenth in Benton County, Proclamation #P2023-013 – John Phillips, Vice President of the Linn-Benton NAACP

Siddiqui introduced Phillips.

A video was shown of Phillips reading the Proclamation aloud. The United States was founded on the labor of enslaved African-Americans and their descendants. Though the Emancipation Proclamation went into effect in 1863, it took years for the Union Army to enforce this nationwide. On June 19, 1865, the Proclamation was announced in the City of Galveston, Texas. This was commemorated as Juneteenth or Freedom Day, which celebrates the Black community and the dream of freedom for all. Juneteenth became a national holiday in 2021. The Board declared Juneteenth a County holiday on March 1, 2022. This year, Juneteenth is held on June 19, 2023. Juneteenth is traditionally celebrated through community events: acts of community service, religious services, and sharing food. There is still more work to do, including addressing Oregon's anti-Black past, and increasing the retention and safety of Black community members in Benton County.

MOTION: Augerot moved to proclaim June 19, 2023 as Juneteenth in Benton County, Proclamation #P2023-013. Wyse seconded the motion, which **carried 3-0.**

{Exhibit 1: Juneteenth Proclamation Video}

Chair Malone recessed the meeting at 10:11 a.m. and reconvened at 10:19 a.m.

7. New Business

7.1 Community Health Center (CHC) Financial Challenges Update – Carla Jones, CHC Director

Jones explained that in the 2023-25 budget process, the Linn-Benton CHCs went from a \$12 million gap to a balanced budget. This involved eliminating almost 12 positions, applying a strong vacancy factor, and forecasting aggressive revenue goals. Now the vacancy factor has grown. Open positions that are critical to providing primary care include: two primary care providers, five medical assistants (MAs), and three customer service representatives. The CHCs typically fill open provider positions with locum tenens (LT) contracts so patients still have access to care during recruitment, but due to increases in housing costs, living expenses, and salaries, the CHCs cannot afford LTs any longer and have terminated all LT contracts, which saves about \$7-9,000 per week per contract.

Due to staffing shortages, Benton is unable to operate all CHCs at current staffing levels. Alsea Health Clinic (AHC) has over 300 patients, including some from surrounding communities. AHC costs the County about \$2,700 per day to operate fully, while generating only \$350-900 per day if it were at maximum capacity and demand. Since the County partnered with Alsea in 2013 to operate AHC, the County has subsidized AHC with a County Service District tax paid by

residents, and with Health Resources and Services Administration (HRSA) grants and the 340B Drug Pricing Program. It is difficult to continue to subsidize AHC when all CHCs face staffing shortages. The County has done robust recruiting campaigns, but the Alsea provider is the hardest to fill, and even if one could be recruited, there are not enough MAs. A recruiting agency was unsuccessful. Staff worked with Human Resources to refresh job descriptions and expand posting locations, which brought in some providers, but not to Alsea.

The top concern is MA turnover rate. Staff are working with Linn-Benton Community College, bringing in two medical students at the end of June 2023. Staff continue engagement initiatives and weekly communication. Since ending the LT contract at AHC, the County is using Benton Health Center (BHC) staff to operate AHC. This works somewhat, but causes opportunity costs at BHC, because patient demand is much lower at AHC. Staff have worked hard with the Alsea community to increase patient volume, but having an unstable provider makes it difficult. Staff have placed articles in the local newspaper and notices on Facebook, and offer school partnerships, health fairs, and a community health navigator. This has helped with relationships but not increased patient volume.

Jones has spoken with CHC Board members and Alsea and County leadership about the challenges. Jones received much community support as well as concern about the future. Jones presented the following options:

1. Continue to operate using LT providers (costly) and staff or clinic rotations (unstable). Six months is enough time to research and analyze long-term solutions.
2. Temporarily close AHC for six months to evaluate options. CHCs would continue to serve Alsea residents in these forms:
 - a. Offer primary care home services by changing residents' primary care provider (PCP) to BHC or Monroe Health Center. Patients would not have long wait times.
 - b. Continue to provide navigation services such as transportation, health education, and connections to community resources.
 - c. Continue to offer dental preventative and sealant services in schools.
 - d. Host vaccination clinics for the community.
 - e. Host a health fair including sports physicals, vaccinations, and blood pressure checks, in coordination with schools. A fair is already planned for this summer.
 - f. Continue to offer home visiting for homebound individuals and add telehealth.

If the County proceeds with temporary closure, staff will formally communicate the reasons and services in formats including email distribution lists, print media, and social media. Current patients will receive a 30-day notice of changes, and staff will speak directly with those who have higher need. Jones was optimistic that in six months, the County can better retain current staff, analyze future options, and continue partnership with Alsea. The next step would be to ask the CHC Board of Directors for approval, then ask HRSA for a scope change and final approval.

Wyse asked about the subsidy cost if keeping AHC open.

Jones replied that not including the current County subsidies, AHC actuals for the Fiscal Year to date show an almost \$300,000 deficit, for a \$700,000 deficit for the biennium.

Wyse asked if the main issue was that the County cannot secure enough providers to generate enough income in AHC.

Jones replied the issues were needing a stable provider, and being short on MAs. If one more MA leaves, the County will face this problem in other clinics too. This has been a long-term

subsidy. Rural health is very hard to maintain, but these services are very important for the community. Staff have discussed other models of care, such as open walk-in time with some PCP time.

Wyse requested examples of daily services that are provided at AHC.

Jones replied that staff provide the same integrated PCP care at all sites. Basic services include: a PCP for acute and preventive care, a Registered Nurse (RN) who coordinates referrals and other specialty services, and a clinical health navigator who connects patients to food, insurance, and other social services. A clinical pharmacist helps patients manage diabetes and other complex chronic conditions, and a behavioral health provider provides services one day per week. Sometimes a doctor offers reproductive health services.

Augerot asked what the evaluation would consist of. Would AHC cease to be an integrated health home, not qualifying for the star rating the County aims for in its other clinics? Would there be a simpler model like in the past, with an RN offering services rather than a doctor? Are telehealth and home visits covered by Medicaid? If the County changes the scope of services, will that reduce the HRSA grant? How would navigation services be provided if AHC closes; would the navigator be based at the school, or work in Corvallis via telephone?

Jones replied the evaluation process would consist of investigating long-term funding, seeing if the Federal government reopens expansion grants, or seeing if AHC could become a certified rural health center through the Office of Rural Health. Another option is to increase the tax district. The current rate is \$.38 per thousand of assessed value, with a \$.84 ceiling. The community was paying \$.64, but when the building transferred to the County, the tax dropped to \$.38. The evaluation would explore certifications that would subsidize AHC and make it financially sound. The County might still do patient-centered primary care, but in a different configuration. Benton's CHC funding is typically based on its Uniform Data System data and a combination of patient panel sizes and demographics. Jones did not think those numbers would drop if Alsea patients were seen at other sites. Funding also relates to the number of employees; Jones did not think employees would be reduced, but more information is needed. Medicaid covers telehealth and will probably continue into 2024. Telehealth coverage expanded during the public health emergency. Jones felt the County could still get reimbursement for those services. The County can probably continue providing navigation through community places, but that needs to be examined. The school and the library would likely be the most successful locations.

Augerot noted two issues: the cost of staffing, and the small size of the Alsea patient panel; the County cannot afford to have valuable staff where fewer patients can be seen. Some urgent care needs also fall under rural clinics; the City of Monroe has a similar situation in that it provides some urgent care but does not usually fall under that approval. What the County learns in Alsea might also benefit Monroe. Augerot had been alarmed by the AHC news, but felt reassured that staff are being very thoughtful about the situation.

Wyse expressed not wanting to close AHC. Many of those rural residents already have a hard time getting healthcare and are disproportionately affected. Wyse asked if telehealth is provided via telephone or internet.

Jones replied telehealth is provided via an online video call.

Wyse noted that Alsea residents experience many internet connection issues. Telehealth may not be an option for many people.

Jones agreed telehealth will not work for all community members.

Wyse asked if the County could do more than it does currently to spread the impacts to other CHCs and share providers.

Jones answered no.

Wyse asked if the County would still levy the tax if AHC is closed.

Jones replied that is a County decision and has been a question from key leaders. Jones needs to discuss that with the County's Chief Financial Officer.

Augerot shared that one main reason for the tax and why the County lowered it was for building maintenance, and even if AHC is closed, the County will need to maintain the structure. It is logical to cease the tax if the County does operate there, but Augerot did not envision a scenario with no service. The County is committed to reimagining service in a way that is affordable and meets community needs.

Wyse stated that as a community member, she would not like to continue paying for services just to maintain a building the community cannot use.

Jones stated that the County will need to tell residents what services are still available.

Wyse noted the Board often hears that Alsea residents feel ignored; closing AHC seems like another way the County is not serving those residents well.

Augerot agreed, but the overall CHC situation is tenuous, and the Board must protect services for the total patient panel (just over 8,000 patients) while still providing services for the 300 in Alsea. It is a balancing act. The County must be clear about the intent of a six month closure, that the Service District is part of that analysis, and that the County will not undertake anything beyond six months without community input.

Wyse liked the term 'balancing act', weighing whether to spread impacts through all CHCs, or mainly impact AHC by closing temporarily. If impacts are spread, is that fair or equitable? Wyse asked how much it would cost the County to keep AHC open for six months while another plan is determined, and would that involve General Fund (GF) funds or other subsidies.

Jones replied the average monthly deficit is between \$15,000 and \$52,000, averaging about \$30,000, but staffing is a bigger problem. Jones does not have staff to keep AHC open another six months, and could lose more staff by trying to do so. Even if Jones finds an Alsea provider, housing is a big problem there. The County needs a more stable long-term solution for rotations using BHC.

Wyse asked if continuing to operate AHC was an option.

Jones replied that would mean using an LT provider, which costs \$9,000 per week, assuming Jones could recruit a provider. The resulting \$30,000 cost is an additional monthly deficit beyond what the County already subsidizes. The amount is being pulled from other clinic funds, of which a portion is GF; CHCs receive \$800,000 per year in GF funds spread across all six sites. Jones to follow up with Finance staff.

Sessions added that certain clinics are subsidizing the non-prosperous clinics, but CHCs are hurting overall; the GF is helping to subsidize operations.

Jones noted that CHCs are depleting reserves to bridge the gap; there is currently a 20-day reserve, whereas the County would be comfortable at a 90-day reserve.

Hoffman noted that Jones presented recently about challenges and solutions in the next biennium; the Board asked what is Plan B, and this discussion is one of the answers. Hopefully these decisions will be temporary as staff continue to work on increasing revenue. Hoffman praised the thoughtfulness of Jones and team on how to best care for the community. Hoffman asked, even if Jones received funds to continue to hire LTs, would that just keep the clinic open during the exploration, and would that provide better care overall than this proposal.

Jones was not sure how the community would respond, but continuing to operate the clinic with temporary staffing has not been accepted well, and may provide worse care than stable healthcare at other sites, assistance with transportation, and an in-home provider. Based on one year of Alsea community feedback, not having a stable provider is unpopular.

Wyse expressed frustration with the national systemic issues that prevent some individuals from accessing healthcare.

Jones commented that the Alsea community health is a major priority for the County, regardless of whether the County operates an open location there. Staff will partner with Alsea to make care available. Benton County CHCs are committed to the Alsea community's health and well-being.

Hoffman noted this is the reason CHCs were created in the first place.

Malone observed that the current situation is not working financially or in terms of staffing. Malone praised the thoughtful approach to how to serve the community in a different way while honoring the County's commitment. Plan B would go into effect almost two months from now, providing time to let people know what changes may be coming. It is not fair to subsidize one area at the expense of others.

MOTION: Augerot moved to accept the staff recommendation of a six-month temporary closure of the Alsea Health Center, beginning August 1, 2023, to allow for an evaluation to be conducted to determine the feasibility of reopening the Center on February 1, 2024. Wyse seconded the motion, which **carried 3-0.**

8. Departmental Reports & Requests

8.1 Workers Compensation Coverage for Volunteers, Resolution #R2023-008 – *Jane Sievers, Debbie Sessions, Financial Services*

Sievers explained this Resolution authorizes worker and compensation coverage to volunteer personnel classifications, adding Community Emergency Response Team (CERT) volunteers to the County's State Accident Insurance Fund (SAIF) workers' compensation policy, effective July 1, 2023.

Lee shared that CERT members volunteered over 4,000 hours during COVID-19 activation and wildfire response, without full workers' compensation coverage. Staff are rebooting the program after a lull and seeking ways to engage volunteers. This Resolution gives volunteers official

coverage if they are injured while volunteering, similar to the coverage for Search & Rescue volunteers and Deputy Reserves.

Sessions added that the County has a separate volunteer policy which would peripherally cover CERT, but this coverage is much more robust.

Malone praised County volunteers. It makes sense to honor those efforts and provide volunteers with some coverage in case of an accident in the line of duty.

Augerot noted this will cost \$146,026 per year from the Sheriff's Office budget, a very reasonable expense.

MOTION: Augerot moved to approve Resolution #R2023-008 to elect the classes of volunteer personnel to be covered by workers compensation insurance. Wyse seconded the motion, which **carried 3-0.**

8.2 Request for Approval to Grant Sole Source Contract for Courthouse Security Services, Order #D2023-049 – Jefri Van Arsdall, Benton County Sheriff

Van Arsdall explained that since 2017, the Benton County Sheriff's Office (BCSO) has contracted with DPI Security to provide armed security at the Courthouse. This was previously done by jail staff on a rotation, but it is more fiscally responsible to contract. DPI augments BCSO staff on large trials and other occasions.

Malone felt this makes sense fiscally and for staff, especially given staffing challenges.

Sessions asked if the use of a sole source had been vetted.

Dale confirmed. Captain John Devaney, BCSO, contacted other counties and found that no one else in the area offers this service. The only other choice is to use deputies, which costs more.

Van Arsdall added this is a five-year contract.

MOTION: Wyse moved to approve order #D2023-049 authorizing the use of a sole-source exception to the process, as described in Benton County Code 2.275, to contract with DPI Group for security services at the Benton County Courthouse. Augerot seconded the motion, which carried 3-0.

9. Other

No other business was discussed.

10. Executive Session ORS 192.660[2][a] – Employment of a Public Officer, Staff, or Agent

Chair Malone exited the regular Board Meeting and immediately entered Executive Session at 11:28 a.m.

Chair Malone exited Executive Session at 12:08 p.m. and immediately reconvened the regular

11. Adjournment

Chair Malone adjourned the meeting at 12:08 p.m.



Pat Malone, Chair



Erika Milo, Recorder

** NOTE: Items denoted with an asterisk do NOT have accompanying written materials in the meeting packet.*

WORK SESSIONS

BOC Agenda Checklist Master

Agenda Placement and Contacts

Suggested Agenda Date 06/06/23

View [Agenda Tracker](#)

Suggested Placement * BOC Tuesday Meeting

Department * Board of Commissioners

Contact Name * Amanda Makepeace

Phone Extension * 5417666461

Meeting Attendee Name * Gary Stockhoff; Keith Nicolson

Agenda Item Details



Item Title * Fleet Services Recognition as the Fourth Best Public Fleet in America

Item Involves * Check all that apply

- ☐ Appointments
- ☐ Budget
- ☐ Contract/Agreement
- ☐ Discussion and Action
- ☐ Discussion Only
- ☐ Document Recording
- ☐ Employment
- ☐ Notice of Intent
- ☐ Order/Resolution
- ☐ Ordinance/Public Hearing 1st Reading
- ☐ Ordinance/Public Hearing 2nd Reading
- ☐ Proclamation
- ☐ Project/Committee Update
- ☐ Public Comment
- ☐ Special Report
- ☒ Other Recognition and Celebration

Estimated Time * 10

Board/Committee Involvement *

☐ Yes

☒ No

Advertisement*

☐ Yes
☐ No

Issues and Fiscal Impact

Item Issues and Description

Item Issues and Description	Identified Salient Issues *	Options *	Fiscal Impact *	Yes ☐ No ☒
"The 100 Best Fleets in the Americas program recognizes peak-performing fleet operations. This program identifies and encourages the ever-increasing levels of performance improvement and innovation within the public fleet industry. The purpose of this program is to help: • foster pride in the industry • build recognition within the national fleet community • increase levels of productivity and operational effectiveness • encourage more individuals to consider fleet operations as a career choice The 100 Best Fleets in the Americas recognition is open to any public fleet in North, Central, or South America." @https://www.nafa.org/awards/the-100-best-fleets/. The criteria used by the National Automotive Fleet Association includes the following 12 categories: Accountability Use of Technology and Information Collaboration Creativity Celebration Evidence of a High Trust Culture Performance Recognition Doing It Right the First Time Quick Efficient Turnaround Competitive Pricing Staff Development Resources Stewardship https://www.nafa.org/awards/the-100-best-fleets/12-criteria-for-excellence/ The fleet team consists of: 1. Chris Ham 2. Bill Nelson 3. Ben Keeton 4. Cody Bindrim 5. Cody McGuire 6. Crystal McGuire 7. Lew Walund 8. Tim O'Sullivan 9. Travis Wells 10. Shane Mueller 11. Keith Nicolson 12. Gary Stockhoff – whose support made this possible!		n/a		

Mandated
Service? *

☐ Yes
☒ No

2040 Thriving Communities Initiative

Describe how this agenda checklist advances the core values or focus areas of 2040, or supports a strategy of a departmental goal.

To review the initiative, visit the website [HERE](#).

Values and Focus Areas

Check boxes that reflect each applicable value or focus area and explain how they will be advanced.

Core Values *

Select all that apply.

☐ Vibrant, Livable Communities
☐ Supportive People Resources
☐ High Quality Environment and Access
☐ Diverse Economy that Fits
☐ Community Resilience
☐ Equity for Everyone
☐ Health in All Actions
☒ N/A

Explain Core Values
Selections *

n/a

Focus Areas and
Vision *

Select all that apply.

☐ Community Safety
☐ Emergency Preparedness
☐ Outdoor Recreation
☐ Prosperous Economy
☐ Environment and Natural Resources
☐ Mobility and Transportation
☐ Housing and Growth
☐ Arts, Entertainment, Culture, and History
☐ Food and Agriculture
☐ Lifelong Learning and Education
☒ N/A

Explain Focus Areas
and Vision
Selection *

n/a

Recommendations and Motions

Item Recommendations and Motions

Staff n/a

Recommendations *

Meeting Motions * I move to ...

n/a

Attachments, Comments, and Submission

Item Comments and Attachments

Attachments

Upload any attachments to be included in the agenda, preferably as PDF files. If more than one attachment / exhibit, please indicate "1", "2", "3" or "A", "B", "C" on the documents.

Comments (optional)

If you have any questions, please call ext.6800

**Department
Approver**

MAURA KWIATKOWSKI

1.

Department Approval

Comments

Signature

Hanna Kwiatkowski

2.

County Administrator Approval

Comments

Signature

Hanna Kwiatkowski

3.

BOC Final Approval

Comments

Signature

Aranda Hakepeace

CONSENT CALENDAR

**BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

**In the Matter of Appointment to the)
ENVIRONMENT and NATURAL) **ORDER #D2023-050**
RESOURCES ADVISORY COMMITTEE)**

THE ABOVE ENTITLED MATTER COMING NOW FOR THE CONSIDERATION
OF THE BOARD AND,

IT APPEARING TO THE BOARD

THAT the following qualified and knowledgeable individual has indicated a willingness
to serve on this committee:

<u>Name</u>	<u>Appointed & Position</u>
Milt Roselinsky	Appointed: 06/06/23 Begin: 01/01/23 Expires: 12/31/25 Position: 6

NOW, THEREFORE, IT IS HEREBY ORDERED that the above individual is hereby
appointed to the Environment and Natural Resources Advisory Committee.

Adopted this 6th day of June, 2023.

Signed this 6th day of June, 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone, Chair

Xanthippe Augerot, Vice Chair

Nancy Wyse, Commissioner

Page 14 of 101
BENTON COUNTY
ENVIRONMENT and NATURAL RESOURCES ADVISORY COMMITTEE
(ENRAC)

<u>POSITION</u>	<u>NAME</u>	<u>TERM PERIOD</u>	<u>TERM SERVING</u>	<u>DATE APPOINTED</u>
1	Jessica Andrade	Begin: 01/01/22 Expire: 12/31/24	1st Term	12/22/20 12/21/21 reappt'd
2	Kanchan Ojha	Begin: 01/01/22 Expire: 12/31/24	Partial Term	05/02/23
3	Larry O'Keefe	Begin: 01/01/22 Expire: 12/31/24	Partial Term	12/22/22
4	Deb Merchant	Begin: 01/01/21 Expire: 12/31/22	Partial Term	12/22/20
5	Chris Andersen	Begin: 01/01/21 Expire: 12/31/22	Partial Term	07/19/22
6	Milt Roselinsky	Begin: 01/01/23 Expire: 12/31/25	Partial Term	06/06/23
7	VACANT	Begin: 01/01/21 Expire: 12/31/23	1st Term	12/22/20
8	Jason Schindler	Begin: 01/01/21 Expire: 12/31/23	1st Term	12/22/20
9	VACANT	Begin: 01/01/21 Expire: 12/31/23	1st Term	12/22/20

STAFF: **Contact:** Sean McGuire, 541-766-0152

RECORDER:

TERMS: 3 years; January 1 – December 31

MEMBERS: 9 members, Benton County residents

MEETS: Meets 2nd Wednesday of each month, 4:00 – 5:30 p.m.

**BEFORE THE BOARD OF COUNTY COMMISSIONERS
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DocuSigned by:

Pat Malone

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Pat Malone, Chair

DocuSigned by:

Xanthippe Augerot

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Xanthippe Augerot, Vice Chair

DocuSigned by:

Nancy Wyse

85593F1E843F4FD...

Nancy Wyse, Commissioner

**BENTON COUNTY
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DEVELOPMENTAL DISABILITIES	)	
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to serve on this committee:

<u>Name</u>	<u>Appointed & Position</u>
Joe Harris	Appointed: 06/06/23 Begins: 07/01/23 Expires: 06/30/25 Position: 9

NOW, THEREFORE, IT IS HEREBY ORDERED that the above individual is hereby
appointed to the Mental Health, Addictions and Developmental Disabilities Advisory
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Adopted this 6th day of June, 2023.

Signed this 6th day of June, 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone, Chair

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Nancy Wyse, Commissioner

Page 16 of 101
**MENTAL HEALTH, ADDICTIONS, A
 MENTAL HEALTH, ADDICTIONS, AND
 DEVELOPMENTAL DISABILITIES ADVISORY COMMITTEE
 (MHADDAC)**

<u>POSITION</u>	<u>NAME</u>	<u>TERM PERIOD</u>	<u>TERM SERVING</u>	<u>DATE APPOINTED</u>
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2 Self Advocate	Cody Gotchall	Begin: 07/01/21 Expire: 06/30/24	1 st Term	08/04/20 07/06/21 reappt'd
3 Chair – Local advocacy group (Arc of Benton County)	Diane Scottaline	Begin: 07/01/22 Expire: 06/30/25	1 st Term	08/04/20 07/05/22 reappt'd
4 Other	VACANT	Begin: 07/01/20 Expire: 06/30/23	Partial Term	10/20/20
5 Vice chair- Community service organization (Pathfinder clubhouse)	Elizabeth Hazlewood	Begin: 07/01/21 Expire: 06/30/24	1 st Term	12/22/20 07/06/21
6 Other	Malcolm Miner	Begin: 07/01/22 Expire: 06/30/25	2 nd Term	01/02/18 07/16/19 reappt'd 07/05/22 reappt'd
7 Medical Professional	VACANT	Begin: 07/01/20 Expire: 06/30/23	1 st Term	01/02/18 08/04/20 reappt'd
8 Other	Rita Sawyer	Begin: 07/01/22 Expire: 06/30/25	1 st Term	07/06/21 07/05/22 reappt'd
9 Self Advocacy	Joe Harris	Begin: 07/01/22 Expire: 06/30/25	Partial Term	06/02/23
10	VACANT	Begin: 07/01/17 Expire: 06/30/20	2 nd Term	04/07/15 07/18/17 reappt'd
11 Other	Kara Daley	Begin: 07/01/21 Expire: 06/30/24	Partial Term	12/21/21
12 Self Advocate	Katrina Shortridge	Begin: 07/01/22 Expire: 06/30/25	1 st Term	12/21/21 07/05/22 reappt'd
13 Other	Kevin Dimmick	Begin: 07/01/20 Expire: 06/30/23	Partial Term	12/21/21

ND
DEVELOPMENTAL DISABILITIES ADVISORY COMMITTEE
(MHADDAC)

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14 Other	Laura King	Begin: 07/01/21 Expire: 06/30/24	Partial Term	01/03/22
15	VACANT	Begin: 07/01/19 Expire: 06/30/22	2 nd Term	07/07/15 07/16/19 reappt'd
Student	VACANT	Begin: 07/01/18 Expire: 06/30/21	1 st Term	07/18/17 07/03/18 reappt'd

STAFF:

Damien Sands, Behavioral Health Deputy Director: 541-766-6620

RECORDER (contact):**Mandi Ropp:** 541-766-2100**TERMS:**

3 years: July 1 – June 30

MEMBERS:

15 members, Benton County residents

MEETS:

First Tuesday of each month from 3:00 p.m. – 4:15 p.m., Virtual meeting.

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FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

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Adopted this 6th day of June, 2023.

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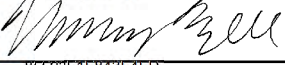
BENTON COUNTY BOARD OF COMMISSIONERS

DocuSigned by:

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Pat Malone, Chair

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Xanthippe Augerot, Vice Chair

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**MENTAL HEALTH, ADDICTIONS, A
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DEVELOPMENTAL DISABILITIES ADVISORY COMMITTEE
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Housing Production

HB 2980 & HB 2981

“The Big Idea” and Sensible Solutions

Oregon’s Workforce Housing Problem

Oregon’s dramatic housing shortage is a threat to our residents, communities, and economy. ECONorthwest estimates that the state has a deficit of 140,000 homes statewide. Current housing production is not keeping up with demand, much less making progress on the deficit.

Approximately 30% of this shortfall is for housing serving households earning 60-120% AMI. This is housing for teachers, nurses, hospitality workers, mill workers – folks that are part of the fabric of every vibrant community. Employers have difficulty filling jobs because employees cannot find housing they can afford. This harms local economies.

Under current market conditions, it is not financially feasible for developers to build workforce housing, and the underproduction is creating strain on Oregon communities. Currently, there are no public resources available to support housing serving this segment of the market, and regulatory relief alone will not be sufficient.



Commissioner John Hillock, Wallow County

HB 2980: Housing Production Revolving Loan Fund -- the Big Idea

HB 2980 establishes a State revolving loan fund to fill housing financing gaps. Local jurisdictions access the fund to boost development of needed housing in their communities. Eligible housing can be rental or homeownership, multifamily or single family. The goal of this fund is housing production that could not otherwise be produced.

Local jurisdictions control project selection and borrow from the fund to make grants to local developments. These grants fill critical project funding gaps. The jurisdictions then pledge the amount of the increased property tax revenues to repay the loan over 10 years.

To accommodate technical challenges of our property tax system, this program will use a ten-year tax abatement on the improvements and add an equivalent fee that will repay the loan. After loans are repaid, the fee terminates and full property taxes are retained by local jurisdictions.

- | | |
|------------------------|--|
| • Revolving Loan Fund: | \$300 million |
| • Units Produced: | 12,000 (plus ongoing from reinvestment) |
| • Target Population: | 60-120% AMI |
| • Subsidy per Unit: | \$15,000-\$35,000 (est.) |
| • Project Control: | Local jurisdictions with State support |
| • Eligible Housing: | Single and multi-family; rental or ownership |
| • Fire Districts: | Fully funded |
| • Fund Leverage: | <u>\$4.5 billion*</u> in other funding |

HB 2981: Sensible Solutions for Housing Production

HB 2981 provides three sensible solutions to identified housing production barriers. These resources are not available today and will rapidly boost housing production.

1. **Infrastructure Grant/Loan Fund (IGF)** – Capital for required infrastructure improvements associated with new workforce-income housing developments is a well-known barrier to production. The IGF will provide catalytic funding for the development of sites with costly public street and utility improvements. \$20,000,000.
2. **Oregon Land Fund (revolving)** – Capital for land acquisition and predevelopment costs is scarce, especially in the current economic environment. This revolving loan fund will provide needed low-cost seed capital to create and accelerate housing development opportunities. \$20,000,000.
3. **Workforce Housing Construction Guarantee Fund (revolving)** – Construction loans are difficult to obtain by all but the strongest developers and for projects located in the strongest and largest markets. Projects located in rural communities or featuring for-sale homes are especially challenging. Loan guarantees are a well-known tool that can unlock private capital to construct homes. \$20,000,000.

Why Now?

The best solution to Oregon's housing shortage is to build a lot of homes. Production will also help relieve pressure on rising housing costs. Workforce housing cannot be built at scale without modest support from the public sector. HB 2980A and HB 2981A are tools to produce a lot of homes.

Oregon cannot afford a slowdown in housing production. Economic headwinds from higher interest rates, recent bank failures, and threats of recession will naturally slow production. Workforce housing investments will leverage significant amounts of private capital to boost production and buffer these economic forces.

From: KWIATKOWSKI Maura
Sent: Tuesday, May 30, 2023 3:15 PM
To: MAKEPEACE Amanda
Subject: FW: HB 2980 & HB 2981 - Benton County Logo
Attachments: 645dad5de08b2.image.jpg; 5.17.23 HB2980 & HB2981 Combined Support.pdf; benton-county-logo-horizontal-full-color-rgb.jpg

From: KWIATKOWSKI Maura
Sent: Friday, May 19, 2023 12:47 PM
To: gregwolfpdx@gmail.com
Cc: AUGEROT Xanthippe <Xanthippe.Augerot@bentoncountyor.gov>; MALONE Patrick <Pat.Malone@bentoncountyor.gov>; WYSE Nancy <nancy.wyse@bentoncountyor.gov>; HOFFMAN Suzanne <suzanne.hoffman@bentoncountyor.gov>
Subject: HB 2980 & HB 2981 - Benton County Logo

Hello, Greg.

Enclosed please find Benton County's logo to reflect Board of Commissioners support.

Thanks,
Maura



Maura Kwiatkowski

Administrative Services Manager
Board of Commissioners Office

O: 541-766-3531 C: 541-452-2727

NEW EMAIL

ADDRESS : maura.kwiatkowski@bentoncountyor.gov
www.co.benton.or.us

Disclosure Statement: This e-mail message, including any attachments, is for the sole use of the intended recipient(s) and may contain confidential and privileged information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please contact the sender by reply e-mail and destroy all copies of the original message.

Begin forwarded message:

From: Greg Wolf <gregwolfpdx@gmail.com>
Date: May 17, 2023 at 5:33:56 PM PDT
To: AUGEROT Xanthippe <Xanthippe.Augerot@bentoncountyor.gov>
Subject: Checking in

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Hi Xan,

Did you have any luck with the Board on supporting HB2980 and HB2980?

Here is an Op-Ed by Representative Marsh and Senator Anderson on Workforce housing and these bills.

Opinion: Governor's goal requires workforce housing

oregoncapitalinsider.com

And this is an updated one pager

Thanks,

Greg

MINUTES OF THE MEETING

BENTON COUNTY BOARD OF COMMISSIONERS

Zoom link: <https://us06web.zoom.us/j/81840532828?pwd=bHV0R2JSREVRMTJqVDFWZzRCeHlqZz09>

Livestream: <http://facebook.com/BentonCoGov>

Tuesday, May 16, 2023

9:00 a.m.

Present: **Pat Malone**, Chair; **Xanthippe Augerot**, Commissioner; **Nancy Wyse**, Commissioner; **Vance Croney**, County Counsel; **Suzanne Hoffman**, Interim County Administrator

Staff: **Jenn Ambuehl**, Rick Crager, Finance; **Jen Brown**, **Michael Gardner-Brown**, **Sean McGuire**, Sustainability; **Shannon Bush**, **Darren Nichols**, **Daniel Redick**, **Inga Williams**, Community Development; **Laurel Byer**, Public Works; **John DeVaney**, **Brian Lee**, **Jef Van Arsdall**, Sheriff's Office; **Tomi Douglas**, NAPE; **Cory Grogan**, Public Information Officer; **April Holland**, **Damien Sands**, Health; **Amanda Makepeace**, BOC Staff; **Tracy Martineau**, Human Resources; **Erika Milo**, BOC Recorder; **Sarah Siddiqui**, Equity, Diversity, & Inclusion

Guests: **John Harris**, Horsepower Productions; **Annette Mills**, Corvallis Sustainability Coalition; **Ryan Vogt**, **Meg Walker**, OCWCOG

1. Opening:

1. Call to Order

Chair Malone called the meeting to order at 9:00 a.m.

2. Introductions

3. Announcements

Augerot noted today is election day.

2. Review and Approve Agenda

No changes were made to the agenda.

3. Comments from the Public

No comments were offered.

4. Work Session

4.1 Monthly COVID-19 Update from Department Operations Center – April Holland, Health Services

Holland explained that the COVID-19 National Public Health Emergency ended on May 11, 2023. On May 5, 2023, the World Health Organization ended its declaration of Public Health Emergency of International Concern. The pandemic is not over, but there are high levels of immunity worldwide. On May 10, 2023, Oregon Health Authority (OHA) rescinded temporary rules requiring masks for healthcare workers, and mask requirements in Kindergarten-12th grade schools will be rescinded on June 17, 2023. This will be followed by new rules. OHA continues to declare COVID-19 an outbreak so that insurance, including Oregon Health Plan, must cover vaccination without cost share regardless of where given.

In alignment with the Centers for Disease Control, individual COVID-19 cases are no longer reportable, but outbreaks are. OHA will use a statewide Sentinel laboratory surveillance program similar to the one for Respiratory Syncytial Virus. Sentinel will record test information and send the State aggregate data on when the season starts, testing positivity rate, and declines in activity. Case counts will no longer be published. Instead of county dashboards, there will be a statewide respiratory virus dashboard showing COVID-19 wastewater trends, variants, hospital rates and capacity, deaths, emergency room trends, and vaccination trends. County-level vaccination numbers will still be available.

New isolation recommendations are expected soon. It is likely that most people infected with COVID-19 will not need to isolate for a set number of days, but all cases should stay home until 24 hours after fever has gone and other symptoms are improving. Infected individuals should avoid contact with high-risk individuals, congregate care residents, and immune-compromised individuals for 10 days after the first positive test. This will also impact schools and congregate settings. Medicare Part B will still covers tests through September 24, 2023 if ordered by a provider. There is still an existing pool of therapeutics and vaccines. The 1135 waivers which allowed providers to create alternate care sites and suspend other requirements expired on May 11, 2023. The Food & Drug Administration Vaccines Advisory Committee will meet June 15, 2023 to discuss 2023-24 vaccination recommendations for the general public.

Augerot expressed concern about how the rules change will affect clinic and hospital economics and access to care.

Holland agreed there are concerns about capacity and added need. Holland to discuss the situation with Samaritan Health Services and other providers.

Malone asked if there is any danger from taking too many boosters.

Holland had not seen any indication of that, but whether to get another booster should be determined by one's provider.

4.2 Introduce New Natural Areas, Parks, and Events (NAPE) Director – Tomi Douglas, NAPE

Douglas introduced herself as a native Oregonian who previously worked as Cultural Services Director in the City of Eugene. Douglas emphasized the importance of communicating with the public about natural resources. Douglas to seek new Fairgrounds fundraising methods so the Fair can expand and maintain facilities. Douglas thanked Jesse Ott for interim leadership. Douglas to schedule meetings with each Commissioners over the next six weeks.

4.3 County Administrator Recruitment Update – Tracy Martineau, Human Resources

Martineau reported that Raftelis recruiter Heather Gantz had received 14 applications for the position. Martineau noted that a County personnel policy requires department heads to live within a 45 minute commute of the Kalapuya Building; this could include residence in other counties. Martineau asked if the Board wanted to change the residence requirement for this position, or maintain the current policy.

Augerot noted that several department directors do not live in Benton, in part due to increased housing costs. Augerot expressed a strong preference for the candidate to live in Benton, but it would limit the pool to exclude someone who cannot afford to live here.

Malone stated that proximity could be a factor in the selection, but not a deciding factor.

Wyse shared it that is desirable for a candidate to love the county, but the main criterion is someone who will show up and do the job.

The Board decided to retain the current residence policy.

4.4 Total Maximum Daily Load (TMDL) Annual Report – Daniel Redick, Community Development; Laurel Byer, Public Works

Redick reported on TMDL, an element of County water quality work in the Willamette Watershed. The Department of Environmental Quality (DEQ) approves a five-year implementation plan, and the County reports annually on the work. The 2021-22 report was accepted by DEQ in April 2023. The work includes staff from Community Development, Public Works, NAPE, Records, Sustainability, and Environmental Health. The main goal is to limit impacts of key pollutants in waterways by monitoring bacteria, temperature, and mercury. The DEQ revised mercury standards, so the County submitted a new implementation plan in March 2023 and will submit a revised plan in June 2023. The program is closely related to County riparian and National Pollution Discharge Elimination System (NPDES) work. Riparian work is covered briefly in the report.

Augerot asked about temperature trends.

Redick replied there is a lack of recent data. Staff will collect more data next biennium.

Augerot noted the Marys River Watershed Council (MRWC) does temperature monitoring, but not enough to make generalizations. There was previous discussion of establishing a citizen science program to monitor water temperature, if staff capacity allows; this could be done in partnership with MRWC and Benton County Soil & Water Conservation District.

Byer shared that MRWC is seeking a grant from the Oregon Watershed Enhancement Board for additional temperature meters. Staff provided a recommendation letter last week.

Redick noted staff are also working with other groups including MRWC on equipment needs and partnerships. Some data does not meet DEQ inclusion standards, so groups need to better align.

Malone asked if DEQ provides guidance on improving the next report.

Redick replied there was no specific feedback other than the mercury requirements, which staff already addressed separately.

Augerot asked if staff were working with community groups on the next five-year plan.

Redick replied that meetings have been mostly internal, receiving feedback from staff who will implement the plan, such as Records.

Malone asked if mercury is an issue in this area.

Redick replied mercury is an issue everywhere, from atmospheric, agricultural, and electronic waste sources; the main control is preventing erosion sediment from entering waterways.

**4.5 Oregon Cascades West Council of Governments (COG) Six Month Update –
*Ryan Vogt, Executive Director, COG***

Vogt shared that COG received a \$2.4 million grant for mobility hub construction at Oregon State University and Linn-Benton Community College. Vogt will attend a conference by the National Association of Regional Councils, which offers an award for transit connectivity between rural communities.

Business Oregon approved a grant for COG's Cascades West Business Lending. COG has translated all loan marketing materials into Spanish to broaden access. The grant will be an additional backstop to secure loans. After 10 years, unused funds go to the agency, which may allow COG to develop new lending products that are less tied to Federal restrictions.

The Veterans Services Office (VSO) now has regular office hours in Monroe. VSO is putting up a local billboard for suicide prevention and will start a behavioral depression intervention pilot.

Augerot asked who would provide the pilot.

Vogt to acquire that information. Vogt discussed COG's partnership with Community Services Consortium (CSC), including an Equity, Diversity, and Inclusion assessment and joint training plan. Both finance teams will implement Enterprise finance software by July 1, 2023. Three months later, COG and CSC Human Resources staff will begin working together. COG has provided Information Technology support to CSC. COG and CSC have adopted a mutual help desk tool. Conversations will continue.

Augerot brought up the proposed co-location of the organizations' front-facing services.

Vogt replied that the Albany office will co-locate once budget allows. A joint space in Corvallis is being considered, and may include the VSO and Samaritan Health Services Veterans team.

Malone asked if the mobility hub would receive Oregon Department of Transportation (ODOT) funding.

Vogt affirmed that the ODOT funding should be enough to complete the project.

Malone found the report format readable and liked having each county as separate report.

Vogt noted that short reports on each area are available for the Cities of Corvallis, Philomath, and others by request.

Chair Malone recessed the meeting at 10:12 a.m. and reconvened at 10:21 a.m.

5. Consent Calendar

5.1 In the Matter of Approving the May 2, 2023 Meeting Minutes

5.2 In the Matter of Approving the September 27, 2022 Information Sharing Minutes

5.3 In the Matter of Approving the August 23, 2022 Information Sharing Minutes

Malone noted that on page three of 10 of the May 2, 2023 minutes, “ODF’s communications position” should read “ODF’s Community Wildfire Forester position.”

MOTION: Wyse moved to approve the Consent Calendar of May 16, 2023 with the above change. Augerot seconded the motion, which **carried 3-0.**

6. Proclamations

6.1 In the Matter of Proclaiming May 2023 as Older Americans Month in Benton County, Proclamation #P2023-010 – Ryan Vogt, Executive Director, OCWCOG

Vogt read the proclamation aloud. Over 17% of County residents are age 65 and over.

MOTION: Augerot moved to approve Proclamation #P2023-010. Wyse seconded the motion, which **carried 3-0.**

6.2 In the Matter of Proclaiming May as Wildfire Preparedness Month in Benton County, Proclamation #P2023-011 – Bryan Lee, Emergency Operations Center Coordinator

Lee read the proclamation aloud.

MOTION: Augerot moved to approve Proclamation #P2023-011. Wyse seconded the motion, which **carried 3-0.**

Lee announced that the County received a Community Wildfire Risk Reduction grant, which helps fund a Hazard Mitigation Coordinator to implement projects in the Community Wildfire Protection Plan. Funding also covers vegetative fuels reduction in rural communities. Benton will coordinate efforts with the City of Monroe, which also received this grant. The work will connect to Oregon Department of Forestry projects and Federal Emergency Management Agency mitigation grants.

6.3 In the Matter of Proclaiming May as Asian American and Pacific Islander Heritage Month in Benton County – Sarah Siddiqui, Equity, Diversity & Inclusion Coordinator

Siddiqui read the proclamation aloud.

MOTION: Augerot moved to approve Proclamation #P2023-009. Wyse seconded the motion, which **carried 3-0.**

7. Public Hearing

PH 1 In the Matter of a Public Hearing Regarding Approval of Supplemental Budget 23111, Resolution #R2023-007 – Jenn Ambuehl, Financial Services

Chair Malone opened the Public Hearing at 11:00 a.m.

Staff Report

Ambuehl requested to increase appropriations in the General Fund by \$32,091 under Public Safety Operations. The source is a Homeland Security grant for Emergency Operations Center training. In the Trust Fund under Trust Operations, staff request to increase appropriations \$200,000 for logging road repair and a concrete floor at the Beazell Barn. The source is greater-than-anticipated logging revenue from Beazell Memorial Forest.

Public Comment

No comments were offered.

Chair Malone closed the Public Hearing at 11:02 a.m.

MOTION: Augerot moved to adopt Resolution #R2023-007 in the matter of Supplemental Budget 23111. Wyse seconded the motion, which **carried 3-0.**

8. Departmental Reports & Requests

8.1 Greenhouse Gas Emissions and Climate Action Plan Update for 2022 – Sean McGuire, Jen Brown, Michael Gardner-Brown, Sustainability Program

McGuire presented the County's 2022 greenhouse gas inventory. The County's goal is to reduce its greenhouse gas emissions by 50% of 2010 levels by 2030 and be net zero by 2050. In 2022, staff added more meters and facilities to the inventory and created a scenario builder to examine impacts of future actions. The biggest impact in 2022 was adding the Kalapuya Building.

Benton County government's total 2022 usage emissions were 3,906 metric tons of carbon dioxide equivalent (MTCO₂E). Subtracting electricity generation and carbon offsets leaves 3,550 net MTCO₂E. McGuire reviewed data since 2010 (see packet). Emissions dropped during the pandemic, but now are rising. Emissions per full-time equivalent employee have generally decreased. It was not possible to calculate an accurate number for usage per square foot this year. The top three emissions sources were electricity, staff commuting, and fleet. Public Works has significantly reduced the County's natural gas usage. Water and waste are a minor part of County emissions.

Augerot noted that the waste calculation does not include heat generated at the landfill.

McGuire explained that net electricity usage is up from 2020-21, but generally trending down. In 2022, Pacific Power cut offset blocks in half due to rising cost. In the next budget, Pacific Power Blue Sky credits will make up 25% of the County's total Pacific Power usage, so the net will go down. Staff are also contracting a solar credit subscription service from Oregon Shines through the Oregon Community Solar Program (OCSP), which will drop net usage 75%. Fleet fuel use now takes much less staff time to calculate due to a database system established in 2019. Fuel use dropped in 2020 and has increased slightly since then.

Based on staff surveys, total commuting emissions in 2022 were slightly over 2019 levels; more staff are driving to work. Use of alternative fuel vehicles saved 75 MTCO₂E. This shows that electrifying the fleet will help lower emissions.

In 2021, NAPE permanently set aside 73 acres at Beazell Memorial Forest. Staff explored ways to calculate carbon capture on that land. Certification was too expensive for such a small area.

Staff found a methodology which shows that the land captures at least 52 MTCO₂E per year. McGuire asked if the Board was comfortable with continuing that approach.

The Board affirmed.

McGuire explained that County solar power generation has increased; a full year of all five solar locations should save 180 MTCO₂E per year. For the first time, County offsets are not just electricity. Consumer Power is much cleaner than Pacific Power, so the goal is to replace Pacific. Facility emissions will change soon, as some buildings are added and others sold or discontinued. Oregon Shines requires a 20-year contract. Staff have started conversations about energy efficiency at the new facilities. By law, 1.5% of new construction expenditures must go to energy efficiency or generation. The County could consider a solar farm. Next steps include expanding the scenario builder and possibly adding reimbursed travel miles, non-fleet travel, and materials purchasing/consumption.

Brown reviewed County progress on the Climate Action Plan (CAP) (see packet). Planned actions include adding more electric vehicles and charging stations, more telework, upgrading facilities lighting and control systems, and adding the OCSP solar subscription. Fees paid to OCSP support renewable energy installations in Oregon. Instead of a cost premium, OCSP provides a 5% savings on electric bills. Actions to reduce landfill waste include composting at more facilities, reducing single-use utensils, and reuse of shredded paper. The Kalapuya Building will centralize purchasing and deliveries. The Kalapuya Building achieved Leadership in Energy and Environmental Design (LEED) Gold certification, and several new facilities will be built to LEED Silver standards. Each department has a climate action goal for the 2023-25 biennium.

Malone noted that the County has made considerable progress since tracking began in 2010.

Brown observed that the County is moving away from its goal. Brown used the scenario tracker to show effects of possible actions. 2024 energy usage is projected to be the same as 2022, minus more solar generation and offsets, for net 2,598 MTCO₂E. However, that assumes no increase in staff or change in facilities. The County could meet its emissions goal by selling the former Board's Office Building, completing lighting upgrades at all facilities, reducing commute emissions through telework and alternative schedules, adding more electric and hybrid vehicles to the fleet, purchasing 100% of electricity from Pacific Power, and purchasing offsets for remaining emissions. Offset prices are rising as demand increases.

Augerot noted that bringing down fleet emissions with electric vehicles depends on the source of electricity being used.

McGuire commented that staff do not have estimates of potential effects from the Justice Systems Improvement Program, new charging stations, and other tradeoffs, but are considering how to incorporate those elements.

Brown reviewed next steps, including: create fleet and facility policies, increase telework and alternative work schedules, complete lighting upgrade, reduce commute drive miles, transition high-use vehicles to electric, establish new purchasing procedures, purchase renewable energy credits, and continue to prioritize climate action internally and externally. For instance, parks can now be reserved online, Community Development is developing online plan review, and Health has a new position dedicated to climate adaptation planning.

8.2 Discussion and Direction Regarding Adverse Consequences to Counties Due to the September 1, 2022 Federal Court Order Limiting Admissions to, and Shortening Treatment at, the Oregon State Hospital – *Damien Sands, Behavioral Health*

Sands explained that Washington and Marion Counties are sending a letter/court action (see packet) against Oregon Health Authority (OHA) and its recent response to the Mosman Order. Benton County is considering whether to send a letter of support as an amicus curiae, acting in concert with fellow counties but not as a main litigant. The Marion County document was shared through the Association of Oregon Counties. The OHA response is very broad and will have a huge impact on Law Enforcement (LE), hospitals, the homeless community, and others, burdening local communities with personal and liability risk. Health staff are currently in discussions asking the State to accept a risk-share model or retain existing language (which has been in place for County Financial Assistance Agreements (CFAAs) with the State). Risk exposure should be shared by the State and the County as staff navigate these complex cases, but currently remains solely with the County.

Sands explained that previously, an individual would reside at Oregon State Hospital (OSH) until deemed ready to be returned to the community; then the County would provide services. Now, an individual must be released from OSH on a timeline, regardless of clinical status. This burdens the County, jail system, emergency department, and community providers. Counties have no recourse but to wait for an incident to occur and the individual to possibly return to OSH, then be released again on the timeline. If a released individual harms self or others, resulting in litigation, the risk exposure falls to the County. There is no responsibility at the State level regarding whether the person was ready to return to the community.

Counsel noted that some individuals are sent to OSH to determine if they can aid and assist in their own defense. If released to the County due to the timeline, these individuals return to the County's matrix evaluation system. This creates a LE/Corrections risk because the Benton County jail is so small; some individuals cannot function outside of jail, yet the severity of the crime does not justify keeping them there. Benton's population at OSH is small, but this still creates challenges. Benton is being asked to support Washington and Marion Counties in asking Judge Michael Mosman to reconsider the decision, and also to help AOC resist efforts by organizations Disability Rights Oregon (DRO) and Metropolitan Public Defender, which are seeking legislative changes to decrease the amount of time challenged with felonies would have to be evaluated. The groups are working on a similar change for misdemeanors. A significant number of Benton adults-in-custody are detained for person-to-person crime, not just theft.

Van Arsdall added that Benton currently has eight individuals at OSH, with an average of 8-10.

Augerot observed that the DRO suit's intent was to protect the civil rights of individuals at OSH, but this produced many unintended consequences. Judges dismiss some of these cases because individuals cannot aid and assist in their own defense, and jail is the wrong place for them, but that does not protect community safety. Augerot strongly supported sending a letter supporting the Washington and Marion County effort to find solutions. This situation affects admission of civilians and guilty-except-for-insanity individuals at OSH, not just people who are justice-involved.

Wyse also supported sending a letter. There were some legitimately concerning cases, but each individual has unique needs. The rule is arbitrary, based on the level of offense, which does not help the individual and leads to misuse of the jail and liability for staff and the County.

DeVaney commented that the Mosman Order has been good and bad for Corrections. The backlog of OSH admissions after the pandemic has improved. Few patients from Benton have been released due to the time limit. But for the community as a whole, keeping an individual at OSH until they are stable enough for Behavioral Health to work with them seems better than releasing them on a set deadline. The jail was not built as a mental health facility.

Malone agreed that arbitrary time limits do not make sense. Release timing should be based on evaluation of the individual. Malone supported sending the letter.

Sands and Counsel are having separate conversations about signing the County's CFAA with the State, which also has an impact. The contract was initially delayed six months; the County might delay six more months due to language around the Mosman Order.

Counsel noted that in the past, the County had no leverage on issues with the CFAA contract. The large counties are pushing back hard on this topic, which may generate changes in State contracts that benefit all counties.

Malone asked if the State legislature was involved in the Mosman situation.

Augerot shared that the attempt to codify elements of the Mosman Order in State law has been slowed by disagreement about the approach. Action on the liability issue was stranded by the Republican walkout. A bill was in the Senate Rules Committee and was to be introduced in the House Rules Committee instead, with a hearing scheduled for last week. However, that would only be a temporary risk pool solution, working with the Oregon Department of Administrative Services. The problem is likely to remain thorny into the next legislative session.

MOTION: Augerot moved to accept the request for support contained in the Marion County Board of Commissioners' April 11, 2023 Memorandum and direct staff to write a letter in support of that effort. Wyse seconded the motion, which **carried 3-0.**

9. Other

No other business was discussed.

10. Adjournment

Chair Malone adjourned the meeting at 12:02 p.m.

Pat Malone, Chair

Erika Milo, Recorder

** NOTE: Items denoted with an asterisk do NOT have accompanying written materials in the meeting packet.*

**MINUTES OF THE MEETING
BENTON COUNTY BOARD OF COMMISSIONERS**

Tuesday, October 25, 2022

Zoom link: <https://us06web.zoom.us/j/83017467615?pwd=bmpGaVFtTVoS0toakhtSGtJUWxCdz09>

Livestream: <http://facebook.com/BentonCoGov>

9:00 a.m.

- Present:** Nancy Wyse, Chair; Pat Malone, Commissioner; Xanthippe Augerot, Commissioner; Joe Kerby, County Administrator; Vance Croney, County Counsel
- Staff:** Andy Abblitt, Matt Wetherell, Juvenile Department; Justin Carley, John Devaney, Christopher Duffitt, Bryan Lee, Jef Van Arsdall, Sheriff's Office; Cory Grogan, Public Information Officer; Suzanne Hoffman, April Holland, Damien Sands, Health; Amanda Makepeace, BOC staff; Erika Milo, BOC Recorder; Darren Nichols, Greg Verret, Inga Williams, Community Development
- Guests:** Shanon Anderson, Paul Odenthal, Oregon State University; Joel Geier, Ben Leland, Peggy Lynch, Ed Pitera, residents; Joel Goodwin, Corvallis Police Department; Marcia Harnden, Albany Police Department; John Harris, Horsepower Productions; Sam Imperati, ICM Resolutions; Julie Jackson, Republic Services; Alex Powers, Mid-Valley Media; Ken Rueben, Philomath Police Department; Peter Troedsson, City of Albany; Chris Workman, City of Philomath

Chair Wyse called the meeting to order at 9:01 a.m.

I. Opening:
A. Introductions
B. Announcements

There were no announcements.

II. Comments from the Public

Joel Geier, resident: Geier praised the proposal to extend the schedule and budget for the Benton County Talks Trash Work Group (WG). The original schedule was not realistic, and important voices were missed. However, Geier expressed concerns about the workload for volunteers and cost of facilitator time. Geier suggested hiring a lower cost contractor to streamline WG documents, and holding fewer facilitated meetings.

Ed Pitera, resident: Pitera praised the WG consensus approach and schedule extension, but opposed increasing costs. Pitera felt the volunteer workload was reasonable.

III. Review and Approve Agenda

No changes were made to the agenda.

IV. Work Session: Updates from Law Enforcement Agencies

- 4.1 City of Albany Police Department (APD) – Police Chief Marcia Harnden;**
Peter Troedsson, City Manager

Harnden explained that 2020 was very challenging for law enforcement (LE) due to COVID-19 and the death of Minneapolis resident George Floyd. At the end of 2020, APD had single digit numbers of LE staff vacancy; vacancy went as high as 17 officers in early 2021, but APD expects to be fully staffed in January 2023. It takes 18 months to hire and train a police officer.

As of yesterday, crime in Albany was up 27% from 2021; property crime was up 28%, and violent crime was up 10%. Compared to 2021, the 2022 calendar year has had a 53% increase in auto theft, 37% in other thefts, 8% in theft from vehicles, 25% in residential burglaries, and 38% in business burglaries. Reasons: drug usage has dramatically increased with passage of Measure 110, driving property crime and resulting in eight overdose deaths this year, though overdoses are leveling off slightly due to the influx of Narcan medication. Exacerbated mental health problems also drive crime. When individuals self-medicate with illicit drug use for mental health issues, homelessness increases. The APD approach is compassionate response, but mental health or addiction services are limited.

The department settled a contract with the Albany Police Association, which was welcomed but created constraints with non-represented employees. Staff are planning for increased need for services due to rapid city growth. The City Services Fee (CSF) reduced some funding pressure. APD partners with Linn County Mental Health, but the need is so great that APD used some remaining city American Rescue Plan Act funds to hire a full-time city-employed Mental Health Specialist starting November 1, 2022. APD can fund the position for three fiscal years, then hopes to keep the position open through department sharing. APD hired a Park Services Officer, modeled on Community Safety Officers.

Troedsson expressed concern about future pressure on the CSF, especially since a public safety levy will be up for renewal in two years, containing about 10% of APD's general budget. Measure 110 (Drug Addiction Treatment and Recovery Act) and Senate Bill (SB) 48 have hurt the LE situation. The role of the County Jail and limited availability of beds was a significant issue during the pandemic. Albany's Municipal Court has set up a Mental Health Court to connect people with services. Commission on Accreditation for Law Enforcement Agencies (CALEA) accreditation helps APD be more professional and improve its public image.

Wyse asked about the results of Albany's enhanced law enforcement area, which some call an exclusion zone.

Troedsson replied the zone is still in place, but it has been several years since anyone was charged. The zone applied to individuals who committed more than three crimes in a six-month period in the downtown area.

Harnden added that effort from the Municipal Courts has helped avert use of that law, which has gone dormant.

Malone asked Harnden to compare 2018-19 crime trends to the present.

Harnden stated there is a similar trend. APD stopped doing all proactive policing in parts of 2020. Crime increased steadily from 2021 into 2022. Drug crimes dropped off in 2020 due to M110.

Wyse asked about the impact of CALEA on APD.

Harnden replied that CALEA raises the level of professionalism. When Floyd was killed, there was pressure about uses of force and pursuit policies. Albany already had those policies in place.

Wyse requested a police vehicle ride-along.

4.2 City of Corvallis Police Department (CPD) – Police Captain Joel Goodwin

Goodwin reported that CPD attained re-accreditation with CALEA with excellence ratings. In the last fiscal year, patrol staff responded to 33,638 calls for service, mainly welfare checks and trespassing. Goodwin provided incident highlights. Community Service officers (CSOs) have been a valuable asset, assisting with about 10% of CPD calls for service. CPD is selecting a new dog for the canine program. The drug dog program was discontinued due to M110. CPD has added new instructors and resumed in-person staff training. New staff were added to the Peer Support Team, a partnership with Benton County Sheriff's Office (BCSO). Detectives worked 199 cases last year, including the stabbing of an Afghan immigrant. Drugs continue to be a problem, particularly Fentanyl. Violent crime has increased significantly. The Professional Standards Division trained 16 new officers and two CSOs. The Community Livability Unit (CLU) and Training Unit have experienced staffing challenges.

Corvallis is heavily impacted by the homelessness crisis, with over 200 case reports for illegal camping in the past six months. The CLU's primary function is to address those reports. Due to lower staffing, CPD has been less able to engage with OSU. In partnership with Benton County Health, the CLU reviewed 561 cases with a mental health nexus in the first fiscal year. About one-third of those cases led to a response; 51% were resolved on scene, 26% of the time services were refused, and 1% of incidents resulted in arrest. The CLU also does internal and external crisis intervention training. CPD was selected for a Bureau of Justice Assistance pilot program, developing a Crisis Response & Intervention Team, which focuses more on developmental disabilities, crisis, and mental health than the existing crisis intervention model. By the end of 2022, the model will be available to departments nationwide.

In the last fiscal year, Records staff processed 20,000 police reports and over 4,000 warrants for CPD and Benton County Sheriff's Office (BCSO). The Evidence Department received 13,000 items for both agencies and holds over 38,000 items. CPD did a full evidence audit. The Corvallis Regional Communications Center is the dispatch center for all Benton County emergency services except OSU and the incorporated part of North Albany. The Center received about 120,000 calls in the past fiscal year, including 27,000 911 calls. 47,600 calls were dispatched to all agencies, with 88% for LE, 10% for Emergency Medical Services, and 2% for fire. Of LE calls, 73% were to CPD, 21% to BCSO, and 6% to Philomath Police Department. The dispatch center completed an asset management plan and inventory for \$7 million of equipment, and established a reserve fund of \$1 million for maintenance and replacement.

Staffing is a major challenge; tenured officers are leaving the profession. About 65-70% of CPD positions are filled, including 71 of 75 sworn positions. Staffing is not an issue with patrol staff, but is difficult in the dispatch center, which has 15 of 24 allowable dispatchers; three are in training, and two may leave soon. Over 300 hours of overtime was posted this month. From August 2021 through September 2022, CPD had 1,200 applicants. Fewer than 400 took the online test, 123 went to oral boards, 28 to the captain's interview, 22 to background check, and six were hired (0.5% of applicants).

Challenges include an aging facility and recent legislation such as M110 and police reform measures. In 2023, a change goes into effect that certain traffic offenses will be secondary

offenses, meaning officers are not allowed to stop the car. Overall, the community has higher expectations, but LE has fewer tools to address problems, and much greater difficulty finding professionals to use those tools.

Augerot asked if the stabbing incident was classified as a hate/bias crime.

Goodwin said there was no indication of a hate crime, just a language difficulty and cultural differences.

Augerot asked how many sworn CPD officers speak Spanish.

Goodwin replied at least three. CPD offers an incentive for bilingual officers and a yearly test of conversational proficiency for sworn staff and dispatchers.

Responding to a question from Malone, Goodwin replied that CSOs are funded as part of the public safety fee to address community needs such as animal control, car problems with no physical evidence, or shoplifting with no suspect information, thus freeing up officers for other tasks.

Malone asked Goodwin about Community Organized Relief Effort (CORE), now in its second year and staffed by CPD and Benton County Mental Health staff.

Goodwin replied that ideally CORE would have a new staffer due to community needs; one of the CLUs is also the CORE team officer. Goodwin also wants to add another team if additional funding can be acquired.

Malone asked about prospects for hiring more dispatchers.

Goodwin stated that eight hires are still in process; two should be ready by end of year. The background check process can take up to three or four months.

Wyse noted that one of the goals of the city services fee was to move officers from 12-hour to 10-hour shifts. Wyse asked if that has helped.

Goodwin replied this creates better work-life balance and has been beneficial for recruitment and retention.

Wyse requested a vehicle ride-along.

Chair Wyse recessed the meeting at 10:30 and reconvened the meeting at 10:39 a.m.

4.3 Oregon State University (OSU) Department of Public Safety (DPS) – Police
Chief Shanon Anderson, Public Safety Department; Senior Associate Vice
President Paul Odenthal, Administration

Anderson explained that OSU DPS includes dispatch, patrol, and public safety officers. DPS can enforce state, federal law, constitutional laws, but also must follow Department of Education standards. The DPS dispatch center is about 53% staffed and police officers are 78% staffed. Anderson compared fall 2021 to fall 2022 statistics on crimes against persons, property, and society (all other crimes). Crimes in multiple categories were only counted in the priority category (crimes against persons). Campus population is higher in 2022 than in 2021. Person

crimes: reports are up, but the overall percentage in all criminal activity is down to 5.22%, from 6.17% last year. Top offenses are fondling, stalking, and sexual assault. Property crime reports are up, but overall percentage is down to 63.04%, from 70.37% last year. Top property crimes are bicycle theft, theft larceny, and property damage vandalism. Society crimes up are up both in number and percentage, 37.4% compared to 23.64% in 2021. Top society crimes are primary trespass, disorderly conduct, and reckless driving.

OSU has a 'no wrong door' philosophy to connect people with services. A health and wellness dog was added this year for staff and the community. DPS partners with local agencies such as CPD. OSU Emergency Management staff are members of the Benton County (BC) Natural Hazard Mitigation Plan Steering Committee and have been co-instructors for Incident Command System classes sponsored by Corvallis and BC. A hazardous materials exercise was hosted at Reser Stadium. DPS participates in charity fundraisers. In the past year DPS implemented OSU Assist, a partnership with OSU Public Affairs, which includes practitioners who can respond to a mental health crisis.

Community mental health is a major challenge. Wraparound services are overwhelmed; lack of support causes repeat situations, leading to incarceration and potential use of force. County Jail service has also been difficult due to overcrowding. DPS improved data collection on citations, ensuring that current photographs and fingerprints are taken. Houselessness also creates challenges; there is one camp very close to campus where DPS frequently finds stolen items. Houseless individuals are frequently seen on campus collecting returnable cans.

Augerot asked how Department of Education responsibilities affect DPS operations.

Anderson replied this allows DPS to have standards in alignment with other universities. Some groups at a university handle information that is more private, such as sexual assault cases.

Augerot asked if sexual assault was a major factor on campus.

Anderson stated there are far fewer crimes against person on campus than against property and society. Property crimes are mostly committed by outsiders entering campus.

Malone asked why OSU has a separate dispatch center.

Anderson explained that OSU dispatchers receive calls for building lockouts and other facilities issues after hours, or international students having transportation issues. Individuals can call 911 to be routed to DPS, call the DPS emergency number, or call the DPS non-emergency number.

Responding to a question from Wyse, Anderson replied that crowding at the Jail can impact the OSU community if someone is a threat to the community but the Jail is full. In 2022 as of October 18, 2022, DPS made 86 individual arrests with 26 felonies and 133 misdemeanors, and had 12 physical bookings.

4.4 City of Philomath Police Department (PPD) – Police Chief Ken Rueben; Chris Workman, City Manager

Rueben meets regularly with Van Arsdall and area Police Chiefs. PPD has nine full-time staff. Philomath no longer has a high crime problem. Because PPD does not have a full-time detective, evidence technician, or accreditation manager, Rueben trains all officers as detectives. PPD investigates all crimes. By end of year, PPD will be down three officers; replacements have been

hired, but training new patrol officers can take 16-18 months. Retirements, medical leave, and funding issues at the State Academy are factors. The next available Academy positions are in May 2023, so in the meantime, new hires attend the Field Training and Evaluation Program.

PPD now writes about 5-6 warrants per year. In 2014, 90% of people arrested lived in Philomath; now, about 10% do. The main problem is traffic enforcement. Traffic citations this year are about half of 2021 levels.

Rueben expressed frustration with overcrowding at the Benton County Jail, which results in releasing felons without accountability. This is dangerous for the community and frustrating for officers. Drivers walk away from traffic stops every day due to catch-and-release. All jurisdictions have seen a huge increase in Driving Under the Influence of Intoxicants (DUI) arrests; PPD had 53 cases in 2022 so far, an all-time record, and will probably exceed that number by the end of 2022. PPD changed its DUI tow policy to tow cars to the office and hold them for 24 hours, which has changed outcomes. PPD participated in a charity event that raised \$7,500 for veterans. PPD acquired a therapy dog. Rueben praised current partnerships with other agencies.

Workman credited Rueben for continued outreach. Cleaning up broken windows has reduced small property crime damage and developed community trust in accountability. Being short-staffed has a dramatic impact on staff quality of life.

4.5 *Benton County Sheriff's Office (BCSO) – Sheriff Jef Van Arsdall and Team

Devaney introduced Jail Division staff, including Lead Jail Inspector Lieutenant Jeremy Jewell, who was selected for a jail inspection accreditation development team. All four sergeants are trained as jail inspectors and are Field Training Officer (FTO) certified. Of 14 deputies hired, two have trained in jail inspection. Eight deputies are certified as FTOs. Staff started pre-trial services in July 2021, slowed by SB 48. A deputy and a sergeant are now assigned as peer support for BCSO. Currently, pre-trial services can only give court reminders, and has just started providing release assessments to the court. Devaney met yesterday with a vendor for alcohol monitoring equipment. After SB 48, pre-trial will be a combined effort between BCSO and the circuit court due to computer challenges.

The work crew shut down during the pandemic, but now runs Wednesday-Saturday. However, Measure 112 could shut down the crew entirely. Due to the small Jail, staff have to transport some adults-in-custody (AICs) to three other agencies. NORCOR Corrections in the City of The Dalles holds up to 22 of Benton County's sentenced and pre-trial individuals. Staff drive to The Dalles and back twice a week, which takes all day and can be difficult in winter. BCSO also contracts with Polk County for 10 beds for pre-trial individuals. The State set up a system in Marion County where agencies can exchange subjects. Benton currently has nine AICs at the Oregon State Hospital, and the number has stayed around 7-10 people for the last three years. BCSO also transports AICs to the City of Wilsonville for prison system intake.

The Jail still has a COVID-19 quarantine period for everyone coming into custody; staff worked with Oregon Health Authority (OHA) to lower this, but it is likely to continue, so only about 40 of 50 beds are available. Optional programs include non-denominational religious service, Narcotics Anonymous, Alcoholics Anonymous, and educational software.

Malone recommended that the five-minute video of the jail be shared as much as possible.

DeVaney noted that staff received many inquiries about additional tours.

Lee provided a presentation (exhibit 1) on Benton County Emergency Management (BCEM), which covers mitigation, preparedness, response, and recovery. During the 2020 pandemic and wildfires, BCEM mostly focused on response, but now focuses on mitigation and preparedness. The Emergency Operations Plan will be updated soon, to include incident specific annexes. This is associated with Federal Emergency Management Agency (FEMA) community lifelines that will involve every County department for months. The County needs a recovery plan, but the lift is large. BCEM is also working with local jurisdictions and OSU on the Natural Hazard Mitigation Plan, which is required for certain grant funding, and the Continuity of Operations Plan.

BCEM receives \$1.35 million from the Homeland Security Grant Program, a \$510,000 Emergency Management Performance Grant, and \$40,000 from the Hazard Mitigation Grant Program. Grant restrictions and requirements are going up, and funding has been cut by 10%, with more cuts projected.

BCEM provides well-attended monthly EOC trainings with Corvallis, Philomath, and Monroe, and is updating EOC rosters. BCEM provides advanced Incident Command System (ICS) trainings for the region, including Linn and Lane Counties. Lee is an instructor for the FEMA Emergency Management Basic Academy. BCEM holds community wildfire evacuation drills and other drills by request. In 2019, Benton adopted the National Qualification System (NQS), but staff have not been able to get people credentialed due to the response focus. Lee introduced new Emergency Management Coordinator Chelsea Chytka. BCEM has implemented a COVID-19 Response After Action Report and Improvement Plan. Benton was the only Oregon county to receive a 2020 Labor Day wildfire support grant. National Incident Management System/ ICS/ NQS training has been integral in the County's success through COVID-19. Benton County has the highest vaccination rates in Oregon. The Benton County EOC Program is one of most innovative in Oregon and is being modeled by other counties.

Challenges are mainly limited time and staff. The current EOC facility is inadequate for this level of program; hopefully a new facility will be approved in the May 16, 2023 bond measure. Staff are revising BCEM's outreach strategy for more community engagement.

BCEM is working to coordinate long-term care facility exercises. A multi-vehicle incident on Interstate-5 highlighted the need for mass casualty coordination plans. Staff are reviving the volunteer Community Emergency Response Team and Community Organizations Active in Disaster, and hope to revive the Operational Areas Coordination Group.

Higgins reported that BCSO Special Services Division has two full-time staff. Search & Rescue (S&R) units consist of about 125 volunteers, including amateur radio operators and mounted posse. Mountain rescue: 95% of deployments are outside of Benton County, mostly in Linn. The National Guard selected this unit to do helicopter work. The 20-dog canine unit covers Polk, Marion, Linn, Lincoln, and Benton counties. The Sky S&R unit includes aircraft, helicopters, and drones, searching for missing or lost people and evidence. BCSO also uses drones for search warrants, disaster assessment, overwatch, and fire assist. There is a 12-volunteer Crisis Response Team, all Crisis Incident Management System certified. Special Services also does all the setup and communications for Patrol.

Augerot commended staff and volunteers.

Duffitt reported that Patrol Division has worked about 2,700 cases so far this year. Each month officers provide about 60-80 hours of patrol to Monroe and the Community of Adair Village. Staff are taking annual trainings and onboarding six new deputies. Patrol will be hiring even more deputies to raise numbers to needed levels.

Patrol responds to DUII investigations, deaths, crashes, drug investigations and overdoses, computer crimes, assault/child abuse, and major crime investigations. Deaths are investigated by deputy medical examiners after initial responders. Crashes are investigated by the BCSO Crash Team/Drone Team, partnering with CPD. Drug cases/overdoses are investigated by street crimes detectives. Staff are seeing emboldened use of drugs in public and an increase in overdoses. Computer crime is investigated by the computer forensic examiner. Assault/child abuse and major crime are investigated by the Detective Unit/Major Crimes Team. Duffitt showed three body-camera videos of notable patrol incidents and a video of crash reconstruction using drones. Patrol Division hosts jail tours, the Citizens Academy, and jury duty.

Carley introduced Parole & Probation Division staff and duties. Statewide community corrections agencies annually evaluate the Level of Service/Case Management Inventory Risk Assessment Tool. An inventory video by BCSO is being shared statewide. There have been issues with the Interstate Compact. The Transition Center focuses on housing for prison releases and coordinates the work crew. The Transition program works with prison releases on community re-entry efforts. Other programs include the sex offender supervision program and drug treatment court caseload.

Augerot noted that CPD Academy and BCSO Citizens Academy are great learning opportunities for the public, and Willamette Criminal Justice Council meets monthly on LE issues; Van Arsdall will take over leadership this year. In the next legislative session, there will likely be changes to M110, maintaining the balance of mental health treatment and accountability.

{Exhibit 1: BCSO Emergency Management Presentation}

{Exhibit 2: BCSO Patrol Presentation}

V. New Business

5.1 Request for Grant Application for Licensed Residential Treatment Facilities

– Damien Sands, Director of Community Mental Health Programs; Suzanne Hoffman, Director of Health Services

Hoffman explained that October 31, 2022 is the deadline to apply for the Oregon Health Authority (OHA) grant for secure residential treatment facilities (SRTFs). A new court rule requires the Oregon State Hospital (OSH) to treat and restore patients on strict deadlines based on severity of charges rather than treatment progress. This places a greater burden on the County, and will require the County to seek higher levels of care that do not yet exist, such as SRTFs. The most affected individuals are those found to be unable to aid and assist in their own defense against criminal charges. These individuals are sent to OSH, stabilized there, then sent back to the community, and are now returning much more quickly. Other populations who need mental health support might also use this facility. Building an SRTF would allow stabilization and support in a secure setting, rather than individuals becoming unhoused. This would also support the Emergency Department and community service providers.

Sands explained that OHA will put forward three traditional models: SRTFs, community residential treatment homes, and residential treatment facilities. A Crisis Center and an SRTF would be steps in Benton's Continuum of Care that community partners have identified as a

need. This will not be a complete solution. The situation is still very fluid at the State level; hospitals are pushing back regarding the aid and assist population. Traditionally, SRTFs are partly funded by OHA, so there OHA may maintain a level of ownership. Staff believe the State will defer legal responsibility to the county level. Staff expect more autonomy for counties, but there will be additional pressure to take partners from out of area. There could be an opportunity to partner with two neighboring counties. The process is likely to change over the next year or so due to the aid and assist component.

Augerot clarified that OHA cannot require any facility built in Benton County to be open to any client statewide, but OHA is trying to require counties to build capacity to deal with their own population. State level policy is still under negotiation; some SRTFs have typically taken people statewide. Augerot asked about bed capacity.

Sands replied the facility would probably have 12-16 beds. The County would seek a third party provider to fill the SRTF. To make this work financially, OHA usually offers a modifier payment that this grant would allow the County to access. Once the traditional construction component is completed, the County can access that modifier out of the State, which would attract the third party. Sands has heard from several providers that there are components that make it possible to manage the system very locally, whereas a premium is offered for some facilities that have opened completely to a region.

Hoffman shared there is much legal analysis going on, including proposed legislative changes to make this more workable for local communities. Aid & assist challenges and OSH capacity are not a new problem in Oregon. What has changed abruptly is this court order and the timing. Local communities will be challenged to care for these people and also maintain community safety. Advocates and providers will work with key legislators on changes to existing statutes.

Malone asked if staff anticipate constructing a new building or remodeling an existing structure.

Sands replied this application provides flexibility about location. The County can retrofit an existing space or construct a new one. OHA understands that housing is critical, and lining up a site purchase before applying for the grant is not realistic. If the time is not right, the County can return when conditions improve.

Kerby noted there is no fiscal impact from submitting of the application. Despite many unanswered questions about operations, including how to cover County costs, staff do not want to miss the opportunity.

MOTION: Augerot moved to grant permission to apply to the Oregon Health Authority Request for Grant Applications (RFGA) titled: 2022 Competitive Housing Development RFGA for Licensed Residential Homes or Facilities. Malone seconded the motion, which **carried 3-0.**

5.2 Benton County Talks Trash (BCTT) - Revised Work Plan and Budget Consideration – Darren Nichols, Director of Community Development

Nichols explained the BCTT Work Group (WG) charge has not changed, but the approach has. The work scope now involves a much more detailed engagement with the WG and some new subcommittees. The additional 19 weeks involves facilitating those extra meetings. This means a substantial addition to budget and timeframe.

Imperati summarized the revised work plan (see packet). Subcommittees have been very productive. The November 17, 2023 meeting will include a public open house. Imperati proposed that the final report could be complete by March 3, 2023, or possibly later in March. The WG should henceforth focus on substance, not process.

Imperati reviewed the BCTT project extension and budget request memo (see packet). Thus far, project costs have averaged \$5,400 per week. If work continues at that pace, an additional \$102,714 would be needed. If 75% of the previous amount of time is expended, an additional \$77,036 would be needed. Making 1.5 dedicated Full-Time Equivalent (FTE) staff time available from Daniel Redick (Community Development) could reduce the amount of time to 62.5%, or \$64,196. Including this and other staff time, a total of \$127,500 may be realistic. The other option is to hone the charter and the charge.

Augerot and Wyse asked whether staff could sustain the added time and stress of the proposed work.

Nichols felt that the increased staff time was possible. However, Nichols noted that Community Development staff are preparing for the budget and a major shift in stormwater policy for BC, which is Redick's other responsibility. Redick does not want to work 1.5 FTE. Staff can do the work, but it requires a focus commitment.

Augerot noted benefits in clarifying Redick's role and having him devote as much time as possible to the BCTT project.

Nichols concurred.

Wyse expressed concern about overloading staff.

Nichols will continue to work with Kerby, Counsel, Verret, Williams, and Redick. WG efforts have been impacted by the complexity of the topics and lack of readily available historical material at the start of the project. Redick had to search extensively for that material.

Wyse noted that Imperati mentioned WG meetings being conflictual, and asked how much time had been spent due to those conflicts.

Imperati did not have a number. While all 11 factors mentioned in the memo (see packet) played a role, Imperati shared that communications in between meetings had been more intense, frequent, and conflictual than any other process he had worked on, which did have an impact. If that continues, cost projections will extend.

In order to save time and funds, Wyse suggested removing one to three WG members who are contributing to conflict the most.

Augerot felt the revised proposal could reduce the level of conflict, because small subcommittees give a tighter focus for each meeting and allow people to get to know each other better.

Wyse felt that the Board has spent a lot of time defining what it wants the WG to do, but is still receiving time-consuming and combative emails from certain individuals.

Malone understood the need to take more time to create a useful result, but was definitely concerned about the conflict and emails. Consensus should be the goal. Some WG members are

causing the process to take longer through negativity about Imperati and the process. That has to stop, or changes need to be made.

Wyse had heard consistently negative feedback from one to three members, but heard different feedback from others. Wyse supported extending the timeline.

Augerot preferred to wait before removing anyone from the WG, but supported amending the work plan and budget.

Malone asked Imperati and staff to advise the Board on removing someone. It is necessary to be somewhat flexible on increasing the budget due to unknowns.

Augerot felt the ultimate decision on appointments is the Board's. If the WG makes good progress, leave membership as is, but if not, the Board will make that call.

Wyse was ready to remove at least one individual.

Malone noted that Wyse attended a WG session to emphasize the importance of consensus, but the situation has not improved.

MOTION: Wyse moved to remove Nancy Whitcombe from the Benton County Talks Trash Work Group. Malone seconded the motion, which **carried 2-1** (Augerot opposed).

Kerby requested clarification that the Board's intent was to remove Whitcombe from the WG, not from the Planning Commission (PC).

Wyse confirmed. The PC will need to appoint another member to represent itself on the WG.

After discussion, the Board expressed a preference for either Wyse or Kerby to inform Whitcombe and the PC of the change.

MOTION: Malone moved to approve the proposed budget and work plan as drafted and direct staff to continue with the revised work plan as proposed. Augerot seconded the motion, which **carried 3-0.**

Kerby asked the Board to clarify which proposed level of funding was approved.

MOTION: Augerot moved to approve an incremental expenditure of up to \$90,000 over the contract as written, and if additional contract time is needed, staff will come back to the Board for that approval at that time. Malone seconded the motion, which **carried 3-0.**

VI. Information Sharing

6.1 Nancy Wyse, Chair

No business was discussed.

6.2 Pat Malone, Commissioner

No business was discussed.

6.3 Xanthippe Augerot, Commissioner

No business was discussed.

6.4 Joe Kerby, County Administrator

No business was discussed.

VII. Other

No other business was discussed.

Chair Wyse recessed the meeting at 1:23 and reconvened at 1:33 p.m.

VIII. Executive Session Under ORS 192.660[2][e] – Negotiations for Property Transactions

Chair Wyse recessed the regular meeting and entered Executive Session at 1:33 p.m.

Chair Wyse exited Executive Session and immediately reconvened the regular meeting at 2:25 p.m.

IX. Adjournment

Chair Wyse adjourned the meeting at 2:25 p.m.

Nancy Wyse, Chair

Erika Milo, Recorder

** NOTE: Items denoted with an asterisk do NOT have accompanying written materials in the meeting packet.*



BOARD OF COMMISSIONERS

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AGENDA

**Benton County Board of Commissioners' Meeting
Goal-Setting Work Session**

Corvallis Depot
700 SW Washington Avenue, Corvallis
Tuesday, January 14, 2020
9:00 a.m. – 3:00 p.m.

Attending: **Annabelle Jaramillo**, Chair; **Xanthippe Augerot**, Commissioner; **Pat Malone**, Commissioner; **Joe Kerby**, County Administrator; **Julie Arena**, HOPE Coordinator; **Ari Basil-Wagner**, Greater Oregon Behavioral Health, Inc.; **Scott Jackson**, Sheriff's Office; **Grace McDonald**, Information Technology; **Lili'a Neville**, **JonnaVe Stokes**, Board of Commissioners staff

Chair Jaramillo called the meeting to order at 9:07 a.m.

I. Approval of Minutes

The previous minutes were approved.

II. Review & Approve Agenda

No changes were made to the agenda.

III. Discussion Topics

3.1 Sheriff's Update – Sheriff Scott Jackson

Kerby asked Jackson to provide an update on the discussion on jail capacity held with the City of Corvallis about a month ago. Kerby asked how the County needs to respond. Kerby was committed to responding in writing. Jackson created a draft, but felt uncomfortable responding in writing. Kerby has reached out to Corvallis City Manager Mark Shepard numerous times. Kerby proposed using the joint City/County meeting at the end of February 2020 as a forum for discussion.

Jackson explained that the City is getting pressure to arrest criminals rather than cite and release. Jackson has some proposals and has asked staff to be certain of project costs and infrastructure. Proposals include adding double bunks and sick-bay cells. There is a company that manufactures temporary cells. No proposal will address all capacity issues.

Augerot felt that Corvallis Mayor Biff Traber's attitude has changed. Traber came to Augerot after Basil-Wagner's last report on the failure to appear rate, and it was like a lightbulb went off.

Basil-Wagner had shown Traber the statistics on cite and release and its affect on accountability.

Jackson shared an example of holding a person for a nuisance crime only to have the judge let him/her go.

Jaramillo emphasized the importance of having judges as part of the conversation.

Jackson spoke with Corvallis Police Chief Jon Sassaman about double-bunking and reserving one or two cells for the City. Jackson felt this is a temporary situation and will improve once people realize there is a possibility of being held in jail. Staff are moving forward on pre-trial release. Work crew is getting ready, but criminals know there is no Jail space, so they could serve seven days on a work crew or seven days in Jail (but are likely to be released after two days).

Kerby asked if Linn County had any capacity that Benton could use.

Jackson had worked on that to no avail. Traber also called Linn. Linn wanted only sober, cooperative people, but Benton does not keep that type of person in jail. Between now and the meeting at the end of February 2020, staff will invite City personnel to tour the Jail to see the situation.

Augerot asked about space in Lane or Polk Counties and requested a document about pre-trial services in Criminal Justice operations work.

Jackson stated that the City and County will cooperate to identify individuals who are typically cited and released that staff would prefer to incarcerate. Double-bunking is an easy solution but no one makes the bunks, so fabrication will cost \$20-30,000. It won't necessarily double the Jail population because some people must be housed separately.

Augerot had asked Kerby and Basil-Wagner to assemble budget intercepts to make sure the Board understands the holistic cost. Basil-Wagner is assembling business cases for the alternatives.

Jackson has been looking for grants; Danielle Brown, Health Department, has been very helpful. Jackson thanked Basil-Wagner for convening some meetings that Jackson had been unable to arrange.

Malone observed it sounds like the County is making some progress with City leadership and their understanding of the broader issues.

Kerby added that Shepard first broached this topic in September 2019, and Basil-Wagner informed the City Council in December 2019.

Jackson has been having long-term trouble with security at the Courthouse. Staffing may drop to one accessory person plus one deputy, instead of two deputies.

Kerby reminded Jackson that with the new 911 County Service District, the County will no longer have to contribute to 911 after July 1, 2020, leaving excess funds in the biennium budget. The City has asked how the County intends to use the excess; the County has responded that the funds will be applied to the Criminal Justice System.

Augerot asked about Parole & Probation dynamics, with the \$25 million request in the next legislative session. Augerot asked to speak to Jackson offline.

3.2 Criminal Justice Operations Team Update – Ari Wagner

Basil-Wagner provided a handout and reviewed progress on the project, including an overview of pre-design proposals and outcomes from CGL Architects and DLR Group. Reviewers noted DLR's public outreach, bond preparation, and new ideas. Basil-Wagner explained the process if the Board approves DLR on January 21, 2020. Staff plan to negotiate the price; DLR explained that after four to six weeks of work, there will be a much better price estimate.

Malone asked if DLR lowered its original cost quote during the interview.

Kerby noted that once the County asked DLR about the budget difference with CGL, DLR explained the many unknowns factored into their budget. Total cost will be negotiated if the Board approves DLR.

Malone commented that DLR's original bid was accurate based on what the County asked for, but once DLR had a better understanding of scope, the cost fell more in line.

Augerot stated that the lowered price is based on the degree of engineering design required and the level of involvement of two East Coast architects.

Kerby asked whether monthly updates to the Board were sufficient and beneficial.

The Board affirmed.

Basil-Wagner reviewed other handout elements, including Prevention, Pre-trial, Courthouse funding, and Data Research & Engineering, as well as business models for standalone or combined services.

Jackson asked why the City of Portland shut down its sobering centers.

Basil-Wagner commented that sobering centers are difficult to sustain financially. Staff are exploring function, operations, and cost.

Augerot added that patients at sobering centers may have additional mental health issues, creating treatment challenges.

Basil-Wagner stated that a big question for Criminal Justice stakeholders is how pre-trial works in Benton County. Staff are trying to help stakeholders understand operational aspects. Oregon has 11 to 13 pre-trial programs.

Augerot noted that the Board promised at the end of the Criminal Justice Assessment (CJA) to do everything possible without a new jail.

Basil-Wagner described layered ranking systems for pre-trial release. It is important to have a norm-valued tool used around the country, but it does not work on every occasion.

Augerot noted the County has an online glossary and needs to share its ranking tools.

Jackson asked, if the County can only keep some of the inmates that are sent, is the County keeping the correct ones? Jackson asked to use the next large group meeting to develop a list of ranking tools and descriptions of services.

Basil-Wagner summarized work with Behavioral Health and Corrections on reach-in services, Probation and Parole, re-entry, co-staffing, and training. Basil-Wagner expects State representatives to contact her about Courthouse funding soon.

Kerby shared that staff are working with DLR on 4500 Research Way space planning and Lincoln Community Health Center construction.

Basil-Wagner stated the key to keeping City Councilors up to date is through City Managers.

Malone asked about the Albany City Councilors' reception.

Basil-Wagner mentioned that the Councilors asked, “Why are you here?” Basil-Wagner explained to the Councilors why she was speaking, and emphasized that she only wanted to inform them of an opportunity and let them decide if they want to be part of the solution.

Augerot noted that Benton County invested significantly in Lebanon’s Samaritan Health Facility and Jail, with the idea that the services would be leveraged across the tri-counties area.

3.3 Home, Opportunity, Planning & Equity (HOPE) Update – Julie Arena

Basil-Wagner shared that the full HOPE Board has met once and the Executive Committee has met twice. The full Board meets on January 28, 2023 to review objectives for guide planning. The HOPE Board will select co-chairs to serve on the Executive Committee. Arena is doing a great deal of outreach leading up to the meeting. The transition in leadership from Health Director Dawn Emerick and the announcement of Danielle Brown and Charlie Fautin co-directing the Health Department will help Arena proceed.

Kerby explained that Arena, Shepard, and Kerby will meet every other month to keep the City informed, by Shepard’s request.

3.4 Commissioner Committee Assignments – JonnaVe Stokes

Neville explained the process and updated Jaramillo’s list of committee assignments (see handout) while Stokes edited the list.

Malone reviewed his meeting assignments with Stokes.

Kerby suggested returning to this topic at the next Goal Setting Meeting.

3.5 County Administrator Goals – Tracy Martineau, Human Resources

Martineau provided a handout with four goals for Kerby.

Kerby had completed part of the second goal, but noted it would not be completed within the timeframe.

Martineau suggested changing this to a two-year goal.

Augerot suggested “create a milestone for the acquisition and space plan for 2020.”

Martineau suggested “oversee 2040 implementation strategy.”

Kerby was planning to touch on the 2040 Vision as next steps, but a date for the full strategy is needed.

Martineau recommended deferring that goal following County Administrator updates. Martineau requested feedback on the verbiage for “organizational safety and security.”

Augerot suggested “ongoing security” instead of “emergency security” and tightening language to specify that the County Administrator and Sheriff’s Office coordinate to provide security.

Malone asked about training in the Federal Emergency Management Agency National Incident Management System/Incident Command System (NIMS/ICS) and whether the County’s goals were achieved.

Kerby to meet monthly with Undersheriff Don Rogers and Emergency Manager Bryan Lee, focusing on development of the Emergency Operations Center (EOC) team and regular attendance by staff.

Martineau proposed leaving the broad goals in place: “completion of NIMS/ICS training” and “assurance of EOC structure and participation.” Martineau asked about “safe and secure working environment.”

Kerby mentioned the County’s new telephone application, Singlewire, which alerts the County in real time.

Martineau asked if Kerby would be comfortable with a June 30, 2020 date for developing and implementing communication for the new safety system.

Augerot asked about safety relative to Public Works.

Kerby preferred a July 30, 2020 work plan with the Public Works Safety Coordinator.

Martineau was not sure that rose to the level of a goal.

Kurth suggested “creating a culture of safety” as the goal’s objective, with the Public Works work plan as a strategic element.

The Board concurred.

Kerby noted that the Board and Kerby need to formalize and agree to the next version of goals. Last year the goals evolved over time and were never finalized.

Martineau read “oversee CJA implementation by June 30, 2020.”

Augerot recommended phrasing more specific to pre-design work. Kerby should have a clear understanding of programs and site selection by August 2020, with bond-ready materials by summer 2021.

Kerby felt that was a heavy lift and included factors he cannot control.

Augerot suggested two goals for this planning period: define programs that will drive buildings and design; select design firm to drive the work.

Augerot and Kerby discussed the goal.

Martineau added Kerby’s 2040 Vision goal as a collaborative goal with Finance and Public Works.

Kerby stated this goal is very important and can be specific to him, or a goal for Stockhoff and Chief Financial Officer Mary Otley to share.

The Board preferred to leave this goal with Kerby for now.

Kerby would like to talk to Martineau regarding the due date and check-in with Stockhoff and Otley.

Martineau asked if the Board agreed in concept with the goals defined today, with final wordsmithing to be done by Human Resources, after which the goals will be final in concept.

The Board agreed.

3.6 County Administrator Updates – Joe Kerby, County Administrator

Kerby shared emails sent to the Board of Commissioners by a former District Attorney’s Office employee. Kerby reviewed the claims with the District Attorney, but the death of employee Pete Neumann occurred shortly after, so Kerby never responded. The individual has since filed a tort claim against the County, representing himself. Counsel is aware of the oversight and advised Kerby to stay out. Kerby was advised of

the *Gazette-Times* article on Neumann's death. The County has made no comment to date, which is a concern. Kerby spoke with Counsel about providing a statement to the *Gazette-Times*.

Neville explained that Kerby informed her of the issue while she was away. Neville spoke with the Public Information Officer (PIO) from insurers CIS Oregon this morning; the PIO's perspective is about process; the County can be sued within a year following a death. CIS wants to avoid a large payout. Neville explained that the County issued a communication last year and proposed not offering additional interviews. CIS reacted strongly to initial communication, and Neville has provided the documents to CIS as published for their review and edits. Counsel has been copied on activities to date. Yesterday, Neville asked *Gazette-Times* reporter Bennett Hall whether he would use a statement from the County. Hall said he would likely include a statement, though possibly not in its entirety. Neville told Hall that the County cannot promise anything, but would like to have a voice in the article, which runs on January 19, 2020.

Jaramillo supported the County offering a statement.

Kerby shared that the insurer is outside the community and their reputation is not on the line. Kerby has had to push back and find a middle ground. Stockhoff forwarded an email from Oregon Department of Transportation (ODOT) about transportation funding and preventative maintenance. The County is at the lower level, and has fallen below 80% compliance. Kerby, Stockhoff, Transportation Services Supervisor Lisa Scherf, Fleet Manager Keith Nicolson, and a Commissioner will be involved in the discussion.

Kerby met with Kate Porsche about agritourism relative to building code. Kerby told Porsche that Community Development Director Greg Verret would have a conversation with the Board at an upcoming department meeting about changing code.

Kerby and Lynne McKee will meet with the Brandis family (owners of a property next to the Fairgrounds) and Andrew Martin (owner of a potential Justice System site) this month. The League of Women Voters will come to the Board on January 21, 2020, and will meet with property manager Debra Higbee-Sudyka the same week.

Kerby met last week with Alsea Schools Superintendent Marc Thielman; Verret is part of the conversation. In response to Neumann's death, Kerby requested a six-year equipment replacement plan from Public Works, and now must identify funding. Neville's job responsibilities will be formalized beyond PIO, to include oversight of the 2040 Vision and Sustainability programs beginning February 3, 2020, with additional compensation. Kerby to meet next week with Sustainability team members Sean McGuire and Jen Smith.

Neville spoke with Kerby and Tammy Webb (Human Resources), asking to fill a communications position to provide additional support. The new position is written so that Stokes can continue communications work in concert with the new hire.

Kerby is examining the future role of the Equity Committee. In the next 30-45 days, the Committee will make recommendations about equity in the County. Regarding the new building at 4500 Southwest Research Way, Kerby asked the Board which is more important, revenue or space, and over what period. In a conversation in November 2019, current tenant Fiserv indicated it was open to downsizing prior to October 2021.

Augerot liked the lease revenue from Fiserv, but having flexible space is also good.

Malone wanted to include Facilities Manager Paul Wallsinger in the discussion.

Kerby stated the County expected to use only the open area of the building, so nothing is committed to Fiserv in terms of more space, and nothing precludes the County from proceeding.

Malone would like a year of rent and doing as much planning as possible through October 2021.

Kerby noted that while the County has spoken with Bradley Scott, Fiserv's Vice President of Global Property, the County has not talked to Scott's counterpart in Business Acquisitions.

Jaramillo did not have a preference on lease funds versus space.

Augerot favored waiting until summer 2021 to discuss the lease.

Kerby asked if the Board wanted Wallsinger, McGuire, and Smith, or DLR Group, to discuss climate efficiency standards, and whether the Board would like to engage in these discussions.

The Board affirmed.

Kerby asked about other agencies possibly occupying the building, such as Oregon Cascades West Council of Governments (COG) and Community Services Consortium (CSC), in case Fiserv downsizes and/or leaves. Kerby asked whom to accommodate and how to prioritize.

Augerot noted that both COG and CSC serve the County.

Kerby to apprise Wallsinger and Stockhoff of a desire to accommodate County partners in the planning process, should space become available.

Neville brought up naming the new building and described the County policy for resource naming. Criteria include landmarks, cultural sites, and physical sites of importance. Naming the Sunset building was opened to the entire organization. Neville asked if the Board wanted to use the same process, or solicit ideas from school children or other public entities.

Malone preferred to streamline the process.

The Board agreed to solicit input from staff and discuss the matter in February 2020.

3.7 Legislative Advocacy – Commissioner Jaramillo

The Board and staff discussed tracking and advocating for current legislation.

Augerot brought up legislation affecting mental health.

Neville has spoken with Stokes about tracking; it is a big lift. Departments are studying legislation; community development and land use planning are critical to track. Stokes reviewed Legislative Breakfast minutes and suggested carbon emissions cap-and-trade, the Public Employees Retirement System, and super-committees such as the Transportation Joint Committee.

Augerot did not think it was worthwhile for Board staff to research and track.

Jaramillo noted that the Capital Club has many services, including some legislative tracking.

Malone proposed using legislative models where each Commissioner follows a certain number of bills.

Neville asked if the Board supported following Emergency Management (EM) Security/Services Reform legislation. Four concepts are transportation, community corrections, mental health, EM, plus community development.

Jaramillo suggested looking at legislative tracking on the Oregon Legislative Information System.

Malone has been asked to attend monthly legislative meetings on Corvallis issues.

Augerot asked about discussion of safety on South Third Street. It has been too long since the middle flashing light was disabled. Discussions are slow between Corvallis and ODOT. The third death at this crossing has galvanized the conversation.

3.8 Process for Response/Retention of Constituent Issues and Concerns – Joe Kerby, County Administrator

Neville has become familiar with the many avenues for comments and reply routing. Neville is copied on every issue that comes through the County website. The process for responding is poorly defined, and roles change on an annual basis. Departments respond to website queries, so a process for Board response is most needed.

Jaramillo has been concerned about this for some time; there is no tracking system. Sometimes issues come to front desk staff, who have learned how to respond.

Kerby stated the process is unclear, and a tool is needed that supports a process.

Neville commented that the County does not know what level of engagement it has with constituents.

McDonald noted that Information Technology (IT) uses a similar tool. IT likewise receives inquiries via multiple sources. IT creates a ticket, which is assigned to an owner; steps are logged as the task moves to resolution; everyone can view the task. However, IT's system is overly robust for the Board's purposes.

Malone liked a system that assigns a tracking number.

Augerot noted that part of the challenge is that by the time a matter reaches the Board, constituents have already consulted others in the County.

McDonald suggested thinking about how the Board wants this to work, so that IT can configure. McDonald did not think an expensive tool was needed, and recommended creating a flowchart of business requirements so that IT can search for matching technology.

Augerot recommended a phased approach, where departments handle an item before it escalates to the Board.

Kerby asked Neville to review the process with staff, then invite Derek Abrams (IT) to meet with Commissioners to evaluate requirements. Kerby asked if Laserfiche were applicable.

McDonald did not recommend Laserfiche for this purpose. Abrams can help vet software options.

3.9 National Association of Counties (NACo) Membership and Fees – Commissioners

Jaramillo explained that NACo dues are about \$300.

The Board agreed to maintain NACo membership.

3.10 Health Department Recruitment – Joe Kerby, County Administrator

Kerby described the process leading to an announcement that Fautin and Brown will co-direct the Health Department (HD) for six months. Brown had asked Kerby about not having an HD director.

Augerot would have concerns about not having an HD director, especially since there are also Community Health Center (CHC) directors. Someone needs to be in charge; this has been poorly defined before now.

Conversation ensued between the Board and Kerby about Emerick's understanding of roles and responsibilities.

Kerby noted there will be a thorough conversation with the new hire about how the clinics interact with the HD. Staff are examining other models; Augerot and Kerby will visit Lane County, which does not have a two-headed reporting structure. CHC Director Sherlyn Dahl has a matrix reporting relationship, where she reports to Kerby and a Board of Directors.

Jaramillo asked if the reporting relationship was a Federally required element of funding.

Augerot affirmed, but there are different versions. The County needs to define the roles and limits of the HD Director and CHC Director, as well as the funding sources and shared resources.

Kerby noted that the County is investing in Lincoln Clinic from the General Fund, and it would hurt the County financially if the CHCs separated. There needs to be an agreement on who owns the building.

Augerot stated that the idea of separating the clinics has not been proposed in the year that Augerot has served on the CHC Board. 501(c)3 non-profit status is part of the CHCs' strategic plan for fundraising purposes, but separating from the County is not.

Kerby encouraged the Board to consider recruitment strategy. Martineau had provided a handout with a timeline.

Malone wanted to start recruitment as soon as possible. With Brown's proposal, the Director's workload would become unrealistic.

Martineau shared there is an informal structure in place, which is critical, but that structure has also diminished with the many transitions.

Augerot stated that Emerick's tenure provided a huge increase in transparency. Augerot cited many examples of co-mingled services. Crossover has increased dramatically, so it would be very difficult for the HD to have independent clinics and meet its obligations under the Community Care Organization.

Martineau did not believe the co-leadership aspect of the Health Department Director and CHC Director is articulated in the present hiring process for CHC Director. Martineau shared that Emerick has expressed that she would not have applied for the position had she known in advance about the co-leadership realities of the job. It is important to correctly define the posting.

Augerot believed the real conversation must happen with Dahl, who has the authority.

Kerby summarized that the HD Director should be hired quickly, and the Board supports co-leadership between CHC and HD Directors.

Augerot asked who would own the CHCs if the Board wanted to restructure the relationship.

Kerby believe the Board would have more authority and power to influence the CHC Board of Directors, but Kerby would have to check with Counsel regarding the influence.

Augerot noted that no one from the HD is attending CHC Board of Directors meetings.

Kerby can instruct Brown, Fautin, or both to attend CHC Board meetings. The trip to Lane County should help with understanding a different model.

Martineau recommended using tomorrow's department-specific Board Meeting to continue this discussion.

Kerby requested meeting tomorrow to define recruitment requirements and advance recruitment.

3.11 Commissioners Updates

Augerot provided an update on the timber lawsuit.

Malone asked if the Board should join Corvallis on lobbying efforts.

Augerot replied it depends on the issue.

IV. Adjournment

Chair Jaramillo adjourned the meeting at 2:45 p.m.

Pat Malone, Chair

Nick Kurth, Recorder

Erika Milo, Transcriptionist

**MINUTES OF THE GOAL SETTING WORK SESSION OF THE
BENTON COUNTY BOARD OF COMMISSIONERS**

November 12, 2019

Corvallis Depot Suites

710 SW Washington Ave., Corvallis

9:00 a.m. – 3:00 p.m.

Present: Annabelle Jaramillo, Chair; Pat Malone, Commissioner; Xanthippe Augerot, Commissioner; Joe Kerby, County Administrator; Vance Croney, County Counsel; Ari Basil-Wagner, Greater Oregon Behavioral Health Institute (GOBHI); Nick Kurth, Executive Assistant to Joe Kerby; Tracy Martineau, Tammy Webb, Human Resources; Lili’a Neville, Public Information Officer

Guests: Logan Hoffman, Jeff Jimerson, Madison Avenue Collective

Chair Jaramillo called the meeting to order at 9:00 a.m.

I. Approval of Minutes

MOTION: Augerot moved to approve the meeting minutes from June 7, 2017; October 4, 2017; January 3, 2018; and February 7, 2018. Jaramillo seconded the motion, which **passed 2-0.**

MOTION: Malone moved to approve the meeting minutes from January 9, 2019 and February 14, 2019. Augerot seconded the motion, which **passed 3-0.**

II. Review & Approve Agenda

The following item was added to the agenda under Item II:

Public Comment

The following item was removed from the agenda:

3.3 2040 Thriving Communities Initiative Update – Greg Verret, Community Development

Public comment

Mr. Hennick voted on the 911 County Service District (CSD), but receives 911 service from the North Albany CSD. Augerot explained that the communities of Palestine and North Albany contract with Linn County for fire protection and Benton County for everything else. Hennick does not want to pay for both services.

Augerot explained that neither Palestine nor North Albany were part of the original Intergovernmental Agreement (IGA). Everyone but residents of Albany within Benton County voted on the 911 CSD. Augerot suggested that Hennick contact Counsel and Corvallis Police Chief Jon Sassaman.

III. Discussion Topics

3.1 *Criminal Justice Operations Team Update – Ari Basil-Wagner, GOBHI

Basil-Wagner reviewed the Project Summary (Exhibit 1), noting barriers to achieving the mission. Malone asked whether the data is pertinent to Benton County. Kerby noted that data point #4 on page 3 is a hot-button issue for the City of Corvallis and that there is a joint City-

County meeting in December 2019; Kerby has been involved with Sheriff Scott Jackson and Sassaman on this topic.

Malone asked whether people are making a connection between the Jail and problems in downtown Corvallis. Basil-Wagner noted that all impediments on page 3 are related to constraints of the Criminal Justice System, with limited accountability. Scenario summaries are not mutually exclusive and could overlap. Treatment and jail beds are inversely related.

A respite center is in progress now, with the County leading, including Dawn Dale (Sheriff's Office) and Basil-Wagner. Augerot added that Housing, Opportunity, Planning, and Equity (HOPE) Coordinator Julie Arena is also participating because of overlap. Malone noted the State used to be a major player in mental health, but due to decades of de-funding, a different model is needed now. Basil-Wagner noted the State will administer a grant for respite center services (\$10 million statewide), so preparation will improve the County's chances.

Augerot noted that the County lacks experience crossing departmental and functional boundaries to advance projects, and Basil-Wagner is facilitating that process very effectively.

Basil-Wagner shared predesign elements and a timeline. Six firms responded to the request for proposal and toured facilities with Gary Stockhoff (Public Works) and Paul Wallsinger (Facilities). Augerot noted that predesign will highlight elements the County would potentially put into a bond measure.

Kurth asked whether any Board actions were needed prior to the anticipated contract start date of February 17, 2020.

Basil-Wagner to check with Kerby. Basil-Wagner noted that Cities include Corvallis, Albany, Monroe, Philomath, and Adair Village, including councils and city managers. Basil-Wagner described long-term high-level timeline elements. The State advised costing at the highest level, then reducing per reality.

Kurth asked about impact on internal resources such as Facilities and Public Works, which could affect other facilities projects including the Lincoln Health Center, the Fairgrounds, and facilities acquisition. Malone noted Wallsinger has other major duties including facilities and safety.

Kerby noted the quarterly County/City of Corvallis Managers' meeting as an opportunity for Basil-Wagner to present to all. Goal Setting meetings will include a placeholder for this update every month hence.

{Exhibit 1: Project Summary handout}

3.2 County Administrator Goals – Tracy Martineau

Martineau explained that the goal is to establish Kerby's goals in order to wrap up the 2019 evaluation. Jaramillo has submitted the application, pending a narrative from Kerby on his work on homelessness. Martineau has incorporated Jaramillo's feedback and completed the evaluation; personnel action for performance-based action is next. Kurth to submit personnel action for Kerby's 2019 evaluation.

Martineau explained there is a general assessment and ideal state, then an examination of gaps; goals follow gap analysis. Martineau hoped to establish 3-4 overarching, high-level goals today,

then Kerby will return with objectives/strategies for accomplishing goals at department level. Kerby stated he will become more protective of County Administrator updates to provide time for goal progress updates.

Martineau handed out Kerby's goals from a brainstorming session at the prior Goal Setting Meeting, as well as Kerby's position description. Additional sources for Kerby's goals include the 2040 Internal Steering Committee with Human Resources, Information Technology, and Kerby, as follows: the first goal is infrastructure for special utility districts. Conversation ensued around service districts. Augerot wants to develop the knowledge base to take advantage of grant resources. Martineau asked about prioritization of special utility districts. Augerot and Malone both agreed this should be relatively small; Augerot was concerned about liability.

Kerby shared the 'swim lanes' concept from the International City/County Management Association (ICMA) that shows where Kerby spends his time: 50% creating the future. Augerot noted that the struggle has been future focus versus operational and reactive focus. Augerot noted engagement is a tool to accomplish goals associated with the Innovation Initiative, 2040 Plan, organizational culture, et cetera.

Augerot asked what is the goal associated with focusing on the future of Benton County. The Board confirmed that the continued implementation of the 2040 Plan is a mandatory goal. Martineau asked Kerby to return with short-term goals related to 2040. Augerot stressed that some of the goals are outside of the purview of Sean McGuire (Sustainability) and Greg Verret (Community Development), including innovation, pay-for-performance, and employee engagement.

After further discussion, the Board identified the following mandatory goals for Kerby:

- Strategy/development plans for space and facilities, with a focus on planning, strategy, and funding
- 2040 Plan implementation and strategy
- Organization response, continuity plan, organizational safety
- Criminal Justice Assessment

Augerot asked about leadership transition. This is operational, so does not need to be institutionalized as goal, but is still important. Finance is the only department that does not have administrative support. Malone noted the importance of evaluating a candidate's ability to collaborate and share when hiring key positions; this is critical to the County's success.

Kerby has realized that whenever a Department Head is hiring a second-in-command, Kerby needs some involvement related to succession planning. Kerby will work with Martineau to refine the goals articulated today and return to the Board with a final goals list for approval.

3.3 2040 Thriving Communities Initiative Update – Greg Verret, Community Development

This item was removed from the agenda.

3.4 911 County Service District Update – Vance Croney, County Counsel

Counsel explained that James Morales, Records and Elections, certifies the election, and Counsel submits the application to the Department of Revenue, with approval expected in early to mid-January 2020. An IGA between Corvallis and the County is also needed. In the last two weeks, Counsel received the revised draft, which did not include County input. Funding stood out as an

issue. Counsel does not believe the City understands when the tax stream starts. Kerby wants to discuss the funding stream and other particulars with Corvallis City Manager Mark Shepard and Lebanon City Manager Nancy Brewer. Kerby asked when the Board needs to meet as a CSD Board. Counsel replied in early 2020. The Board will appoint citizen members and approve the IGA. Counsel explained the plan is not to assess full tax, so the County will need to meet to monitor expenses versus rate. Jaramillo stated that the Board of Commissioners should create the CSD Board charter.

Counsel shared that the appraisal on the prospective facilities purchase came in slightly above the purchase price.

Regarding the railroad, Counsel reported that County staff are satisfied with the lease description of Oregon, Pacific, and Eastern Railway's responsibility. Counsel is seeking accurate descriptions from Public Works of locations on the property to stockpile materials. Bob Larson, resident of the City of Roseburg, must acquire Union Pacific's approval to assume control of the rail line; then the County will ask the Rail Board to remove the line from rail banking. Counsel has asked the Portland attorneys about any liabilities associated with Mr. Larson's proposal.

Neville asked Counsel about 911 CSD inquiries. Augerot and Morales have received several calls from North Albany and Palestine. Counsel has received calls mainly about taxes expiring.

3.5 Pay Equity Review – Tracy Martineau, Tammy Webb

Webb provided an Executive Summary of the Oregon Pay Equity Act, explaining that in 2019, employees must be paid comparatively based on select factors and employers must conduct a pay equity study. The County categorized its employees prior to the Act. Webb conducted a pay equity study. The County has a process for departments to ask for exceptions. There is a look-back window of three years which can show that differences in pay are not related to discriminatory practices.

Kerby stated that the County is in compliance with the law. Employee pay that was identified as not in compliance with pay equity is being addressed through existing compensation practices.

Webb touched on next steps in policy/process development including relocation, bonuses, educational training, and a checklist of bona fide factors.

Malone inquired whether there are additional pieces that need the County's attention. Webb believes the County is compliant but litigation may force additional scrutiny and action. The agency responsible is the Bureau of Labor and Industries. The Union piece is especially tricky.

Kerby asked about sharing this information with the Oregon Nurses' Association (ONA). Martineau shared that ONA invited the County to meet and proposed a return to step structure with the Union in 2017, which would provide a 10% pay adjustment for employees with six or more years of service. The County does not want to adjust pay-for-performance, but is willing to engage on ways to put more compensation in the pockets of ONA employees.

Kerby added that anything derived through bargaining will come before the Board for approval. Malone feels it is critical to advertise total compensation.

3.6 Logo Redesign Project – Jeff Jimerson, Logan Hoffman, Madison Avenue Collective

Neville reviewed the logo discussion to date, and displayed design concepts with preliminary colors. Jimerson shared the general objectives and challenges of logo redesign.

- The new icon views are more straight-on, versus the old logo which is shown looking up. This creates a sense of stability and balance along with 2040 Equity and Health elements.
- Concept 1 is formal and established.
- Concept 2 is modernized, with the Courthouse capturing light/shading. Jaramillo noted there are many Benton Counties, and likes the addition of ‘Oregon’ to the concept.
- Concept 3 is an amalgam of the 2040 Equity and Health hands icon and previous concepts.
- Concept 4 includes four colors and is more abstract.
- Concept 5 is more abstract, with no Courthouse.
- Concept 6 is abstract, using window concepts from inside the Courthouse.

Neville inquired on the genesis of concepts #3-6. Jimerson indicated there are many ways to draw the Courthouse. Augerot likes the clean look of #1, and the space and window concept of #6. Augerot was concerned that #4 and #5 are popular now but will soon look dated. Jaramillo liked the “Benton County, Oregon” font and the Courthouse. Jaramillo felt that #3 and #5 were busy. Augerot and Jaramillo were not fond of #2; the date “1847” is not necessary. Malone liked #6. Kerby liked #1 and #6 with some caveats, felt #4 did not register, and did not like the hands motif.

The Board refined the preferred concepts to numbers 1, 4, 5, and 6.

3.7 Space Planning and Transition – Paul Wallsinger

This item was not discussed.

3.8 Commissioner and County Administrator updates

Kerby and Martineau are trying to advance negotiations with the Benton County Deputy Sheriffs’ Association and felt uncomfortable with the lack of response. Kerby will attend ONA bargaining on November 14 and 15, 2020. Kerby and Neville listed out of the office dates.

Jaramillo has not heard from Public Works regarding the holiday parade. JonnaVe Stokes, BOC staff, is coordinating with Debbie Wyne, Public Works.

Neville offered to share key talking points from the ICMA conference with the Board.

IV. Adjournment

Chair Jaramillo adjourned the meeting at 3:46 p.m.

Pat Malone, Vice Chair

Nick Kurth, Recorder

Erika Milo, **Transcriptionist**



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**MINUTES OF THE GOAL SETTING WORK SESSION OF THE
BENTON COUNTY BOARD OF COMMISSIONERS**

October 8, 2019

**Corvallis Depot Suites
710 SW Washington Ave., Corvallis
9:00 a.m. – 3:00 p.m.**

Present: **Annabelle Jaramillo**, Chair; **Pat Malone**, Commissioner; **Xanthippe Augerot**, Commissioner; **Vance Croney**, County Counsel; **Joe Kerby**, County Administrator; **Nick Kurth**, Executive Assistant to Kerby; **Tracy Martineau**, Human Resources; **Lili'a Neville**, Public Information Officer; **Keith Nicolson**, Fleet; **Mary Otley**, **Debbie Parsons**, Finance; **Gary Stockhoff**, Public Works

Visitors: **Ken McCarthy**, Corvallis Fire Chief

Chair Jaramillo called the meeting to order at 9:01 a.m.

I. Approval of Minutes

Approved minutes from April 4, 2017; May 2, 2017; June 6, 2017; September 5, 2017; October 3, 2017; November 7, 2017; December 5, 2018; January 8, 2019; and February 7, 2019.

II. Review & Approve Agenda

No changes were made to the agenda.

III. Discussion Topics

3.1 Introduction of Corvallis Fire Chief Ken McCarthy

McCarthy described his personal and professional background. After earning a Business Degree from Chico State University, McCarthy pursued a firefighting career and was promoted to Captain in 2001. McCarthy was promoted to Battalion Chief in 2012, Division Chief in 2016, and in 2018 was promoted out of operations into support services and liaison officer for other large programs, managing a budget of \$180 million. McCarthy's goal is to treat City and Rural Fire Protection Districts as one department. City Fire is highly medical (83% of calls), versus a national average around 70%. McCarthy is building a strategic plan to align with the City of Corvallis 2040 plan, and will switch from project planning to implementation in November 2019. Rural Fire is primarily volunteer. McCarthy wants to work more with Oregon State University, and has contacted all neighboring Fire Chiefs to coordinate planning for larger events that none are equipped to handle alone.

Jaramillo asked if McCarthy was developing relationships with the County rural fire departments.

McCarthy has invited all County fire chiefs to a meeting. Corvallis does internal-facing activities well, but needs to expand its outward engagement, which McCarthy will champion once an Assistant Fire Chief is hired early next year.

Augerot described the context of the Criminal Justice System assessment, planning for a crisis center and a homelessness center, and suggested that Corvallis Fire be included in discussions.

McCarthy agreed that the department wants to be part of a holistic solution.

Augerot asked who should participate. Kerby suggested that Dawn Emerick and Sherlyn Dahl (Health Services) engage with Corvallis Emergency Medical Services Division Chief Will Bauscher.

3.2 *Public Information Officer Update – *Lili'a Neville*

Neville requested approval of the rebranding recommendations from Madison Avenue Collective (MAC). This report (Exhibit 1) represents the close of the discovery phase, moving next to the design phase. Overall turnout for the discovery phase interviews was small relative to the total invitation list. There was concern about the low number of women and rural residents interviewed, but that perspective is augmented because two commissioners are women from rural areas. Recommendations include a more modern look and ways Benton would be similar to or different from other counties. Most color palettes are blue or green, and Benton's palette is blue. Some imagery is perceived in negative ways. Jaramillo recommended requesting general input from Tribes. Aspirational imagery should be in the context of reality to avoid misrepresentation.

Augerot liked the idea of incorporating the boundary of Benton County. Jaramillo concurred because it reduces the Corvallis-centric concept. Jaramillo does not want a busy color scheme. Malone favors representing the entire County, whether through boundaries or conceptually. The design should be forward-looking and simple. Kerby believes few people can identify or care about the geography of the County. While the Courthouse is iconic for some, others may connect more with other landscape features. Neville shared that a good logo and brand evolve but rarely change dramatically.

Neville discussed the rest of the report including font and sub-branding for the department level, but not further. The Board agreed. Augerot asked about coordinating with Benton County Transit. Jaramillo recommended connecting with Law Enforcement around a single logo.

Neville felt there was enough direction to proceed to the design phase. Neville recently engaged MAC on the biennium report, and shared the 2040 booklet as an example of the interim design guidelines. Neville elaborated on the communications plan for the 2040 Vision, with the Leadership Summit as a centerpiece for communication. Some pieces, including the booklet, did not come to fruition, in part because the Internal Steering Committee decided on a different direction for the 2040 Vision. The audience for the booklet has changed from internal-only to internal and external. Neville wants MAC to stay on track with criminal justice materials and the log project.

{Exhibit 1: Madison Avenue Collective Discovery Phase}

3.3 Fleet Maintenance Salary Selective Memorandum of Understanding (MOU) for the American Federation of State, County and Municipal Employees (AFSCME) Local 2064 – *Tracy Martineau, Gary Stockhoff, Keith Nicholson, Mary Otley, Debbie Parsons*

Kerby described significant transitions in Fleet. The County needs to monitor financial models given the loss of the City of Albany Fire Department account and the potential for future lost business. The Board invested \$100,000 in a software system and now is being asked to make another investment. This is the third selective salary increase MOU with AFSCME. These are addendums to the collective bargaining agreement; the County has three criteria before bringing selective salary, including turnover, failed recruitments, and considering market conditions that are lagging by 10% or more.

Augerot felt that the County is not nimble enough to adjust its process to respond. Malone shared examples of new competitiveness from County College, and argued that Fleet experience is a good example. Jaramillo stressed the importance of leadership at Fleet and other departments. Kerby shared the example of the City of Corvallis hiring away County employees. Martineau shared how she and Otley pushed the market concept with AFSCME, which favors a general projected increase over more selective market-based pricing. The County bargained strongly and in good faith but was unable to move towards a market agreement. The selective salary MOUs are a very dangerous precedent. Kerby stated that regardless of effects, the County needs to respond. AFSCME would like to open the entire contract right now.

Martineau stated there is a shortage of skilled labor across Oregon; the County must not only match the market but potentially lead in order to hire needed workers. Fleet employees have base pay plus a certification bump that can add 10%. The proposal is to move away from certification pay. Each group of four certifications adds a 2.5-10% pay increase. Staff are considering national market data adjusted for Corvallis, and skilled workers in this profession do not tend to relocate, so candidates need to be in this area. If examining a local area within commutable distance, the County is near the market rate. Martineau referenced MOU tables for current and future proposed salaries.

Stockhoff stated that the County needs a minimum competitive salary to bring in candidates before the County can then move over with the total benefits package and quality of life. Kerby noted that AFSCME and Benton County are in agreement with the MOU. Martineau described elements of the MOU. Kerby asked about impacts of a new hire not obtaining the expected certification within the stated time. Martineau replied there is an existing process to address. Kerby requested an explanation of item 2(a) 'mental health licensure pay'; Martineau explained that the entire section was cut. Parsons explained financial impacts, highlighting a \$180,000 increment in this biennium for a fully staffed department. Stockhoff explained the County cannot evaluate its business model until it can establish a predictable staff.

Kerby explained the sizeable impact of the loss of the Albany Fire Department account and the importance of maintaining Corvallis Fire Department's business. Nicolson described speaking with the Corvallis Battalion Fire Chief regarding current costs and the existing contract; Corvallis can piggy-back with Albany Fire if it chooses, without a request for proposals. The City of Lebanon is evaluating the County's business. The volume of work is constant: 75% of work is reactive, 25% is preventative; it should be the reverse. Malone asked whether the County continues to service smaller fire districts, which could be an argument to Corvallis Fire to stay with the County to anchor its operations. Martineau proposed alternative verbiage.

MOTION: Malone moved to approve the MOU. Augerot seconded the motion, which **passed 3-0.**

Jaramillo signed the two original documents.

3.4 County Administrator Performance Evaluation – Tracy Martineau

Chair Jaramillo recessed the meeting and entered Executive Session at 11:07 a.m. under ORS 192.660(2)(i) -- Performance reviews.

Chair Jaramillo exited Executive Session at 12:25 p.m. and immediately resumed the regular meeting.

3.5 County Administrator Update

Kerby shared times he will be out of the office in October 2019. Kerby had spoken with Philomath City Manager Chris Workman about David Linn's property on Reservoir Road. Counsel did not feel the development would create enough jobs; the decision is now under appeal. Workman requested the County's support. Kerby explained to Workman that it would be very unusual to provide such support and Kerby would need to consult with the Board and Counsel. The appeal will be heard October 14, 2019. Augerot and Jaramillo do not support the request. Malone feels it is inappropriate for the County to opine on Philomath land use planning. Kerby to inform Workman. Counsel could not recall a prior instance of such a request.

Regarding 4500 SW Research Way, Counsel sent a signed Letter of Intent (LOI) to the seller's broker, having increased the offer to the maximum approved by the Board, with a Purchase and Sale Agreement (PSA) executed by January 17, 2020. Counsel is arranging for the appraiser, and Paul Wallsinger (Public Works) has inspections scheduled. Commercial Associates Broker Gary Pond informed Counsel on October 4, 2020 that the seller's broker expected a signed LOI and several minor changes. Counsel expects an insurance requirement during inspections, which is no problem. The County's broker does not expect anything to disrupt signing of the LOI. Determining the intentions of the tenant is critical during the discovery phase.

Kerby asked Counsel to describe the public approval process for the purchase. Counsel signs the LOI, Otley signs the promissory note; if inspections warrant moving forward, then Board authorization is needed to enter negotiations on the PSA. Counsel recommended that the Board sign the PSA and vote to authorize the Chair to sign all closing documents. Counsel shared that the seller has been reluctant to agree to public discussion of negotiations, so the Board will not see formal information prior to entering PSA negotiations. Kerby shared that Kurth is developing a project plan; Kerby to meet with Otley, JonnaVe Stokes (BOC staff), and the financial planner on funding and to return with financing options for consideration.

Counsel shared an inquiry from a reader asking how an entity can opt out of the 911 Service District. Counsel answered that a city could exempt itself, but a fire district area is a collection of homeowners, not an entity.

Kerby received an accident report from a third party regarding the fatality of Public Works employee Pete Neumann; Don Smith and Sue Rainer were the investigators. Counsel shared that the report was very light on content and did not clarify the cause of the accident. There were no witnesses to the accident. Counsel authorized Information Technology to examine Neumann's County telephone to rule out distraction via telephone.

Kerby shared that Julie Arena, Director of the Housing, Opportunity, Planning, and Equity Board, will attend the October 15, 2019 Work Session. Kerby has worked with the Sheriff and Human Resources on the salary discussion and requested that information be shared differently at the October 15, 2019

work session. Kerby heard from Kate Porsche, Corvallis Economic Development, that the Board might receive feedback from Regional Accelerator Innovation Network (RAIN). Malone shared that RAIN complained to him about passing funds through Porsche. Augerot and Jaramillo both explained that the Board had authorized this.

Kerby shared that the Climate Change Resolution was progressing and would be on the October 15, 2019 Board Meeting agenda. This Resolution is in support of House Bill 763, the Energy Innovation and Carbon Dividend Act. Kerby shared that the Gallup Q12 survey on employee engagement will be conducted November 4-22, 2019. Martineau is working on communication. Augerot asked about training for managers/ supervisors. Kerby had requested that Martineau develop a plan, but had nothing to date. Survey results will be received in December 2019.

Kerby shared that Oregon Nurses' Association (ONA) has requested that the County revisit pay for performance in the third year. ONA believes the County is in violation of the collective bargaining agreement. Collective bargaining does not commit to terms in year three, but ONA feels the County is violating the spirit of the agreement. ONA has a new, very aggressive business representative. The County has fewer than 20 ONA employees.

Kerby to brief each Board member individually on the Lincoln Health Center redesign. In late October 2019, the Board will have individual meetings on Board of Health changes.

Kerby shared making some progress on the purchase of a property adjacent to the Fairgrounds. The County could potentially purchase the 30-acre Brandis property for \$700,000. Oregon State University has also entered the conversation to purchase all 150 acres for a cross-county track. The difficulty is using the property for something other than housing. Kerby will need the Board's assistance when discussions turn to removing potential housing from the plan.

Corvallis City Manager Mark Shepard shared concerns about the County Jail and capacity. Kerby to host a meeting to discuss options with Sheriff Scott Jackson, Shepard, Corvallis Police Chief Jon Sassaman, and Ari Basil-Wagner, Greater Oregon Behavioral Health, Incorporated.

3.6 Leadership Policies

This item was not discussed.

3.7 Commissioner Updates

Malone commented that there had been no big changes for the Workforce Investment Board (WIB). WIB examined different geographic configurations at a recent meeting. Malone feels that WIB Executive Director Heather DeSart is incompetent and there is a lack of oversight in the organization. Malone wants to apply to the Governor's Office to reconfigure the Willamette grouping of the Oregon Cascades West Council of Governments (COG). Malone is seeking Board support for requesting a change. Kerby proposed the Board draft a letter requesting a change in WIB alignment and send with the request form. Kerby proposed a November 5, 2019 Work Session on the matter; Kurth to draft the letter and complete the form.

Malone spoke with Shepard about lobbying for the City of Corvallis. Malone has been invited to be a liaison for a Corvallis subcommittee on legislative matters. Augerot thinks the Association of Oregon Counties can do a lot for Benton County and is trying to refocus on core issues rather than hot-button topics. Kerby inquired whether this would be a new Board assignment for

Malone. Malone clarified he was not proposing hiring a lobbyist, but that Shepard inquired about the cost of lobbying. Kerby to discuss Malone's representation with Shepard.

Augerot noted that Captain Justin Carley, Sheriff's Office, and Danielle Brown, Health Services, will attend next week's Criminal Justice Systems meeting to explain funding mechanisms to the lay committee members.

Augerot met with Oregon Senator Sara Gelser last week, as well as staff from the Department of Human Services and the Juvenile Department. The meeting identified shortcomings, including foster placement and working with County diversity staff. Augerot also met with Mike Corbin, Chapter Area Director Consultant of Corvallis Business Network, about Stand By Me financial literacy programs.

Augerot mentioned the Robert Wood Johnson Foundation proposal Systems for Action, a national competition which provides an excellent example of increased collaboration in homelessness and criminal justice work. The proposal is a long shot, but the County has a great team to compete.

Malone shared that Director Fred Abousleman is resigning from COG in mid-December 2021 and there are no plans to hire an interim director while continuing active investigation of the COG and Community Services Consortium merger.

IV. Adjournment

Chair Jaramillo adjourned the meeting at 2:37 p.m.

Pat Malone, Vice Chair

Nick Kurth, Recorder

Erika Milo, Transcriptionist

**NOTE: Items denoted with an asterisk do NOT have accompanying written materials in the meeting packet.*

PROCLAMATIONS

In the Matter of Proclaiming)
June as LGBTQ+ Pride Month) **PROCLAMATION #P2023-012**

Pride month is a time to reflect upon our history, support LGBTQ+ communities, and celebrate our identities and communities welcome for all sexual orientations and gender identities. While we celebrate the lives of LGBTQ+ community members, we must also be committed to saving their lives.

Benton County is proud to offer gender-affirming care to patients, is committed to equity for all, and supports everyone honoring their sexual orientations and gender identities during Pride Month and every day of the year.

THEREFORE, let it be proclaimed that June is LGBTQ+ Pride Month and all community members are invited to celebrate.

Adopted this 6th of June, 2023.

Signed this 6th of June, 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone, Chair

Xanthippe Augerot, Vice Chair

Nancy Wyse, Commissioner

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BENTON COUNTY BOARD OF COMMISSIONERS

DocuSigned by:

Pat Malone

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Pat Malone, Chair

DocuSigned by:

Xanthippe Augerot

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Xanthippe Augerot, Vice Chair

DocuSigned by:

Nancy Wyse

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Nancy Wyse, Commissioner

**In the Matter of Proclaiming June 19th)
as Juneteenth in Benton County) **PROCLAMATION #P2023-013****

Nancy Wyse, Commissioner



**BEFORE THE BOARD OF COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

**In the Matter of Proclaiming June 19th)
as Juneteenth in Benton County) **PROCLAMATION #P2023-013****

Over four hundred years ago, a ship arrived in what is now the state of Virginia holding approximately 23 enslaved Africans. This marked the beginning of the centuries long history of slavery in the United States. The U.S. was founded through the labor of enslaved Africans and their descendants. It took hundreds of years, thousands of lives, and the Civil War before enslaved Black Americans were freed in the Confederate states through the Emancipation Proclamation on January 1, 1863. Despite the freedom this day brought, it took years for the Union army to spread the word about the Emancipation Proclamation and enforce this across the country. Texas was one of the last states to free enslaved Africans and their descendants.

On June 19, 1965 General Gordon Granger arrived at Galveston, Texas and announced the freedom of all enslaved people. The local Black community in Galveston began the tradition of celebrating June 19th which eventually became Juneteenth. Juneteenth, or Freedom Day, celebrates the Black community and the dream of freedom for all. In 1979 Juneteenth became a holiday in Texas, and over the past 40 years activists have called for Juneteenth to gain national recognition. Last year, Governor Kate Brown declared Juneteenth a state holiday and President Joe Biden declared Juneteenth a national holiday.

Local employers such as Oregon State University have observed Juneteenth as a holiday and had celebratory events. The Linn Benton chapter of the NAACP has been celebrating Juneteenth and has received funding from Benton County for this year and previous years' Juneteenth community event. Inspired by our local leaders, the AFSCME union advocated for Benton County to observe Juneteenth. Through collaboration with AFSCME, Human Resources, and the previous Equity, Diversity, and Inclusion Coordinator, a resolution was drafted and the Benton County Board of Commissioners declared Juneteenth a county holiday on March 1, 2022. This year we will observe the holiday on Monday, June 19th and we will continue to have a proclamation celebrating the holiday.

Juneteenth is traditionally celebrated through community events including community service, religious services, the sharing of food, and educational experiences. Benton County requires employee training about Juneteenth and the importance of the holiday for the Black and African-American community and all of Benton County. We still have more work to do, including addressing Oregon's anti-Black past and increasing the retention and safety of Black community members employed, attending school, and living in Benton County. We look forward to continued collaboration with community organizations devoted to racial equity.

THEREFORE, BE IT HEREBY PROCLAIMED that June 19th is Juneteenth in Benton County and all community members are encouraged to join in this observance and celebration.

Adopted this 6th day of June, 2022.

Signed this 6th day of June, 2022.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone

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Pat Malone, Chair

Philip Augerot

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Philip Augerot, Vice Chair

Nancy Wyse

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Nancy Wyse, Commissioner

NEW BUSINESS

BOC Agenda Checklist Master

Agenda Placement and Contacts

Suggested Agenda Date 06/06/23

View [Agenda Tracker](#)

Suggested Placement * Work Session

Department * Health Services

Contact Name * Carla Jones

Phone Extension * 2131

Meeting Attendee Name * Carla Jones, Executive Director, Community Health Centers

Agenda Item Details

Item Title * Community Health Centers (CHCs) Financial Challenges Update

Item Involves * Check all that apply

- ☐ Appointments
- ☐ Budget
- ☐ Contract/Agreement
- ☒ Discussion and Action
- ☐ Discussion Only
- ☐ Document Recording
- ☐ Employment
- ☐ Notice of Intent
- ☐ Order/Resolution
- ☐ Ordinance/Public Hearing 1st Reading
- ☐ Ordinance/Public Hearing 2nd Reading
- ☐ Proclamation
- ☐ Project/Committee Update
- ☐ Public Comment
- ☐ Special Report
- ☐ Other

Estimated Time * 20

Board/Committee Involvement * ☐ Yes
☒ No

Advertisement*

Yes

No

Page 71 of 101

Item Issues and Description	Identified Salient Issues *	Options *	Fiscal Impact *
The CHCs have been challenged with recovering from the impacts of the COVID-19 pandemic and working on recovery methods to stabilize operations and financial health. The CHCs are facing major financial challenges, and action is needed. There has been a significant loss of funding through ARPA (American Rescue Plan Act) grants and significant workforce shortages that have negatively impacted the ability to provide as many services as needed to sustain operations. In evaluating financial opportunities to recover there are two significant areas that should be evaluated. The first is our locum tenem (contract temporary providers) contract agreements that cost approximately \$7,000 to \$9,000 per week. The second is the cost of operating the Alsea Health Center. As of June 2, 2023, the CHC no longer has any contracts in place for locum tenem providers. This should start being reflected in the August financial reports due to a lag in closing out the month. Although, this will save on contractual costs, it does leave the CHCs without enough primary care providers to operate the Alsea Health Center without decreasing access to care at other clinic sites. The lack of coverage, along with the overall organization's current financial state, makes it extremely challenging for the CHC to continue operating the Alsea Health Center as a fully functioning patient-centered primary care home. There are longstanding significant challenges in being able to provide access to integrated patient-centered services in rural communities such as the Alsea Health Center. These challenges include workforce shortages, unreliable infrastructure, and low patient volume. In the past, the CHCs have been able to subsidize/offset the deficit for operating the Alsea Health Center but are no longer positioned to do so. We need to re-evaluate how best to serve the Alsea community during this financially challenging time. 1. Continue to operate the Alsea Health Center using high-cost contract providers and staff. 2. Temporarily close the Alsea Health Center for six (6) months to allow time to evaluate options to reopen. The CHCs would continue to serve the Alsea community in at least the following forms: a. Full patient-centered primary care home services by changing their primary care provider to either the Benton Health Center (23 miles from Alsea) or the Monroe Health Center (23.6 miles from Alsea). b. Continue to provide navigation services, such as transportation, health education, and connections to community resources. c. Host vaccination clinics for the community d. Host Health Fairs that could include sports physicals, vaccinations, community engagement, blood pressure checks, etc. e. Provide dental preventative and sealant services			☒ Yes ☐ No

Page 73 of 101

Fiscal Impact Description *

The current service level ending balance for the Alsea Health Center through February 2023 was \$706,343 for the 2020-2023 biennium. The approved CHC budget to operate the Alsea Health Center is \$704,269 annually, which includes vacancy rate factors. The projected revenues for the next two years are \$554,306 per year, which is a deficit of \$149,963 per year.

These revenue projections include aggressive goals to increase the number of patients served from an average of 6 visits per day for the last 12 months to 14 visits per day.

These revenues include meeting an aggressive goal of seeing an additional 180 patients over the next two years at the Alsea Health Center for primary care services.

2040 Thriving Communities Initiative

Mandated Service? * ☐ Yes ☒ No

2040 Thriving Communities Initiative

Describe how this agenda checklist advances the core values or focus areas of 2040, or supports a strategy of a departmental goal.

To review the initiative, visit the website [HERE](#).

Values and Focus Areas

Check boxes that reflect each applicable value or focus area and explain how they will be advanced.

Core Values *

Select all that apply.

- ☐ Vibrant, Livable Communities
- ☒ Supportive People Resources
- ☐ High Quality Environment and Access
- ☐ Diverse Economy that Fits
- ☐ Community Resilience
- ☐ Equity for Everyone
- ☒ Health in All Actions
- ☐ N/A

Explain Core Values Selections *

We need to identify a solution that allows for the continued recognition that the Alsea community's well-being and health is maintained and that access to care is available. A communication plan and operational plan are being developed to address access to services and to inform the community.

Focus Areas and Vision *

Select all that apply.

- ☐ Community Safety
- ☐ Emergency Preparedness
- ☐ Outdoor Recreation
- ☐ Prosperous Economy
- ☐ Environment and Natural Resources
- ☐ Mobility and Transportation
- ☐ Housing and Growth
- ☐ Arts, Entertainment, Culture, and History
- ☐ Food and Agriculture
- ☐ Lifelong Learning and Education
- ☒ N/A

Explain Focus Areas and Vision Selection *

N/A

Recommendations and Motions

Item Recommendations and Motions

Staff

Recommendations *

Staff recommends a six-month temporary closure of the Alsea Health Center, beginning August 1, 2023, to allow for an evaluation to be conducted to determine the feasibility of reopening the center on February 1, 2024.

Work Session

Motions *

I move to ...

...accept the staff recommendation of a six-month temporary closure of the Alsea Health Center, beginning August 1, 2023, to allow for an evaluation to be conducted to determine the feasibility of reopening the center on February 1, 2024.

OR

Do not accept staff recommendation

OR

Ask staff to gather additional information for consideration

Attachments, Comments, and Submission

Item Comments and Attachments

Attachments

Upload any attachments to be included in the agenda, preferably as PDF files. If more than one attachment / exhibit, please indicate "1", "2", "3" or "A", "B", "C" on the documents.

Comments (optional)

If you have any questions, please call ext.6800

Department
Approver

MAURA KWIATKOWSKI

1.

Department Approval

Comments

Signature

Manna Kriattkowski

4.

County Administrator Approval

Comments

Signature

Suzanne Hoffman

2.

Counsel Approval

Comments

Signature

Vance H. Cheney

5.

BOC Final Approval

Comments

Signature

Manna Kriattkowski

3.

Finance Approval

Comments

Signature

Rick Crager

Community Health Center Financial Challenges Update

Carla Jones, CHC Executive Director

June 6, 2023



Topics to Review

- Current Financial Challenges
- Attempts made to address challenges
- Options/Recommendations



Challenges

Workforce shortages

Recruiting challenges

Low patient volume

Expensive Locum Tenem (temporary contracted clinicians) contracts

Inability to subsidize operations at The Alsea Health Center



Attempts Made to Address Challenges

Robust recruiting campaigns
Engagement Initiatives
New organization structure
New strategic plan
Termed all Locum contracts
Staff rotations from other sites
Developed community partnerships
Hosted Health Fairs



Options/Recommendation

1. Continue to operate the Alsea Health Center using high-cost contract providers, and staff or clinic rotations
2. Temporarily close the Alsea Health Center for 6 months to give time to evaluate options to re-open. The CHC's would continue to serve the Alsea community in at least the following forms:
 - a. Full patient-centered primary care home services by changing their primary care provider to either the Benton Health Center (23 miles from Alsea) or the Monroe Health Center (23 miles from Monroe).
 - b. Continue to provide navigation services, such as transportation, health education, and connections to community resources.
 - c. Dental preventative and sealant services
 - d. Host vaccination clinics for the community
 - e. Host Health Fairs that could include sports physicals, vaccinations, community engagement, BP checks, etc.





At your service,
every day.

BOC Agenda Checklist Master

Agenda Placement and Contacts

Suggested Agenda Date 06/06/23

View [Agenda Tracker](#)

Suggested Placement * BOC Tuesday Meeting

Department * Finance

Contact Name * Rick Crager

Phone Extension * 5417666246

Meeting Attendee Name * Rick Crager, Jane Sievers

Agenda Item Details



Item Title * Workers Compensation Coverage for Volunteers

Item Involves * Check all that apply

- ☐ Appointments
- ☐ Budget
- ☐ Contract/Agreement
- ☒ Discussion and Action
- ☐ Discussion Only
- ☐ Document Recording
- ☐ Employment
- ☐ Notice of Intent
- ☒ Order/Resolution
- ☐ Ordinance/Public Hearing 1st Reading
- ☐ Ordinance/Public Hearing 2nd Reading
- ☐ Proclamation
- ☐ Project/Committee Update
- ☐ Public Comment
- ☐ Special Report
- ☐ Other

Estimated Time * 15 minutes

Advertisement *

Board/Committee Involvement *

☐ Yes ☒ No

☐ Yes ☒ No

Item Issues and Description	
Identified Salient Issues*	For any personnel that are not employed as full-time, part-time, or substitutes therefor, the County is required to treat as volunteer personnel, and as such, are not eligible for workers compensation insurance unless, in accordance with Oregon Revised Statute (ORS) 656.031, the Board of Commissioners (BOC) elect certain classes of volunteers to be covered by workers compensation insurance. Through this resolution, the BOC is establishing an updated election of those volunteer personnel classes that are eligible for workers compensation insurance. Included in this update are the continuing classes of Sheriff Reserve Volunteers, Search & Rescue Volunteers, and Community Services Volunteers commuting their sentences by performing work authorized by the Benton County Circuit Court. In addition, there is a new classification for Community Emergency Response Team (CERT) Volunteers.
	1. Approve volunteer classifications as identified in Resolution R2023-008 to be eligible for workers compensation, which includes a new classification for CERT Volunteers. 2. Maintain classifications as previously identified. 3. Deny all volunteer classifications as eligible for workers compensation insurance.
Fiscal Impact*	Yes No
Fiscal Impact*	Adding CERT Volunteers will cost approximately \$1,426 per year.
Description*	

2040 Thriving Communities Initiative

Mandated Service? * ☐ Yes ☒ No

2040 Thriving Communities Initiative

Describe how this agenda checklist advances the core values or focus areas of 2040, or supports a strategy of a departmental goal.

To review the initiative, visit the website [HERE](#).

Values and Focus Areas

Check boxes that reflect each applicable value or focus area and explain how they will be advanced.

Core Values *

Select all that apply.

- ☐ Vibrant, Livable Communities
- ☐ Supportive People Resources
- ☐ High Quality Environment and Access
- ☐ Diverse Economy that Fits
- ☐ Community Resilience
- ☐ Equity for Everyone
- ☐ Health in All Actions
- ☒ N/A

Explain Core Values Selections * N/A

Focus Areas and Vision *

Select all that apply.

- ☐ Community Safety
- ☐ Emergency Preparedness
- ☐ Outdoor Recreation
- ☐ Prosperous Economy
- ☐ Environment and Natural Resources
- ☐ Mobility and Transportation
- ☐ Housing and Growth
- ☐ Arts, Entertainment, Culture, and History
- ☐ Food and Agriculture
- ☐ Lifelong Learning and Education
- ☒ N/A

Explain Focus Areas and Vision Selection * N/A

Recommendations and Motions

Item Recommendations and Motions

Staff Recommendations * Staff recommends approval of Resolution R2023-008 as written.

Meeting Motions * I move to ...
...approve Resolution R2023-008 to elect the classes of volunteer personnel to be covered by workers compensation insurance.

Attachments, Comments, and Submission

Item Comments and Attachments

Attachments Upload any attachments to be included in the agenda, preferably as PDF files. If more than one attachment / exhibit, please indicate "1", "2", "3" or "A", "B", "C" on the documents.

Authorizing Resolution 2023-008 - Volunteer Workers Comp.docx	29.58KB
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Comments (optional) If you have any questions, please call ext.6800

Department Approver RICHARD CRAGER

Department Approval

Comments

Signature



1.

Department Approval

Comments

Signature

Rick Crager

2.

Counsel Approval

Comments

Signature

Vance H. Choney

3.

County Administrator Approval

Comments

Signature

Suzanne Hoffman

4.

BOC Final Approval

Comments

Signature

Hanka Kwiatkowski

**BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

A Resolution Authorizing Worker and Compensation Coverage to Volunteer Personnel Classifications	)))	RESOLUTION NO. R2023-008
---	-------------	---------------------------------

In accordance with ORS 656.031 (1) all municipal personnel, other than those employed full-time, part-time, or substitutes therefor, shall, for the purpose of this statute be known as volunteer personnel and shall not be considered as workers unless the municipality has filed the election provided by this section.

Benton County, Oregon (the “County”) is authorized by Oregon Revised Statutes (“ORS”) Section 656.031 (2) to elect classes of volunteer personnel to be considered as workers and as such be covered by workers compensation insurance.

The County acknowledges its workers compensation insurance provider (SAIF) may request rosters for elected classes of volunteer personnel during year-end audit.

NOW, THEREFORE be it hereby resolved the County elects that workers compensation will be provided to the following volunteer personnel classifications:

1. Sheriff Reserve Volunteers using an assumed monthly wage of \$1,000.
2. Search and Rescue Volunteers using the Oregon state minimum wage.
3. Community Emergency Response Team (CERT) Volunteers using the Oregon state minimum wage.
4. Pursuant to ORS 656.041, Community Service Volunteers commuting their sentences by performing work authorized by the Benton County Circuit Court. Oregon state minimum will be used as the wage.

FURTHER, be it resolved any volunteer personnel not elected through this resolution for which the County wishes to provide workers compensation coverage may be done so provided that prior to the onset of the work:

1. County provides at least two weeks advance written notice to SAIF underwriting requesting the coverage.
2. SAIF approves the coverage and the date of coverage.
3. SAIF provides written confirmation of coverage.

This Resolution shall take effect immediately upon its adoption.

Adopted this 6th day of June, 2023.

Signed this 6th day of June, 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone, Chair

Xanthippe Augerot, Vice Chair

Nancy Wyse, Commissioner

Approved as to form:

Vance M. Croney, County Counsel

**BEFORE THE BOARD OF COUNTY COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

A Resolution Authorizing Worker and Compensation Coverage to Volunteer Personnel Classifications	)))	RESOLUTION NO. R2023-008
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4. Pursuant to ORS 656.041, Community Service Volunteers commuting their sentences by performing work authorized by the Benton County Circuit Court. Oregon state minimum will be used as the wage.

FURTHER, be it resolved any volunteer personnel not elected through this resolution for which the County wishes to provide workers compensation coverage may be done so provided that prior to the onset of the work:

1. County provides at least two weeks advance written notice to SAIF underwriting requesting the coverage.
2. SAIF approves the coverage and the date of coverage.
3. SAIF provides written confirmation of coverage.

This Resolution shall take effect immediately upon its adoption.

Adopted this 6th day of June, 2023.

Signed this 6th day of June, 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

DocuSigned by:

Pat Malone

Pat Malone, Chair

DocuSigned by:

Xanthippe Augerot

Xanthippe Augerot, Vice Chair

DocuSigned by:

Nancy Wyse

Nancy Wyse, Commissioner

Approved as to form:

DocuSigned by:

Vance M. Croney

Vance M. Croney, County Counsel

DEPARTMENTAL REPORTS AND REQUESTS

BOC Agenda Checklist Master

Agenda Placement and Contacts

Suggested Agenda Date 06/01/23

View [Agenda Tracker](#)

Suggested Placement * BOC Tuesday Meeting

Department * Sheriff's Office

Contact Name * Dawn Dale

Phone Extension * 6884

Meeting Attendee Name * Sheriff Jef Van Arsdall, Captain John DeVaney

Agenda Item Details

Item Title * Contract for Courthouse Security Services - Sole Source

Item Involves * Check all that apply

- ☐ Appointments
- ☐ Budget
- ☐ Contract/Agreement
- ☒ Discussion and Action
- ☐ Discussion Only
- ☐ Document Recording
- ☐ Employment
- ☐ Notice of Intent
- ☒ Order/Resolution
- ☐ Ordinance/Public Hearing 1st Reading
- ☐ Ordinance/Public Hearing 2nd Reading
- ☐ Proclamation
- ☐ Project/Committee Update
- ☐ Public Comment
- ☐ Special Report
- ☐ Other

Estimated Time * 15 Minutes

Board/Committee Involvement * ☐ Yes ☒ No

Advertisement*

☐ Yes

☒ No

Page 93 of 101

Item Issues and Description	
Identified Salient Issues *	The Benton County Sheriff's Office would like the Contract Review Board to grant a sole source approval to contract courthouse security services from DPI Group. The County has a current contract with DPI Group and has been using them since 2017. DPI Group is the only local entity that specializes in Courthouse Security. The Benton County Sheriff's Office is looking to have security services provided with armed security officers that will provide entrance screening security and provide roving monitoring of courtrooms, offices, and common areas, along with security sweeps of the building perimeter during normal operating hours of court at the Benton County Courthouse. Benton County prefers to use retired law enforcement officers or reserves trained by the Benton County Sheriff's Office, which DPI Group employs. This type of staffing is very important for the court staff and the Sheriff's Office as they have the formal training as law enforcement to respond to the initiation of an incident at the courthouse, which gives Benton County Sheriff's Office Deputies and Corvallis Police Officers time to respond if needed. The jail commander reached out to Yamhill, Washington, Marion, and Lane Counties to see if they are continuing to use DPI Group as their private security at their courthouses, which they all still do. The Sheriff's office completed an analysis showing cost savings by outsourcing services through a contract with an outside agency versus performing these services in-house by county personnel. A competitive contracting process would not result in competitive bids as no other agency is able and willing to provide these services.
	Options * 1. Approve exception to Benton County Code Chapter 2 to contract with DPI Group for security services for the Benton County Courthouse for the Benton County Sheriff's Office. 2. Do not approve an exception to Benton County Code Chapter 2 to contract with DPI Group for security services for the Benton County Courthouse for the Benton County Sheriff's Office.
Fiscal Impact *	Yes ☐ No ☐
Fiscal Impact Description *	Contracted services for Courthouse Security for the first year of the biennium, Fiscal Year 2023-24, under this contract will be in the amount of \$185,203. This amount is in the proposed budget for Fiscal Years 2023-25. If the request is denied and services are performed in-house versus outsourcing the contract to DPI Group, the Sheriff's Office would lose a cost savings of approximately \$99,798 to \$143,928 annually, depending on what level of deputy was used to perform the services.

2040 Thriving Communities Initiative

Mandated Service? * ☐ Yes ☒ No

2040 Thriving Communities Initiative

Describe how this agenda checklist advances the core values or focus areas of 2040, or supports a strategy of a departmental goal.

To review the initiative, visit the website [HERE](#).

Values and Focus Areas

Check boxes that reflect each applicable value or focus area and explain how they will be advanced.

Core Values *

Select all that apply.

- ☒ Vibrant, Livable Communities
- ☐ Supportive People Resources
- ☐ High Quality Environment and Access
- ☐ Diverse Economy that Fits
- ☐ Community Resilience
- ☐ Equity for Everyone
- ☐ Health in All Actions
- ☐ N/A

Explain Core Values Selections *

Provide a safe environment within the Benton County Courthouse promoting community safety.

Focus Areas and Vision *

Select all that apply.

- ☒ Community Safety
- ☐ Emergency Preparedness
- ☐ Outdoor Recreation
- ☐ Prosperous Economy
- ☐ Environment and Natural Resources
- ☐ Mobility and Transportation
- ☐ Housing and Growth
- ☐ Arts, Entertainment, Culture, and History
- ☐ Food and Agriculture
- ☐ Lifelong Learning and Education
- ☐ N/A

Explain Focus Areas and Vision Selection *

Ensuring community safety by providing armed security officers that will provide entrance screening security and provide roving monitoring of courtrooms, offices, and common areas, along with security sweeps of the building perimeter during regular operating hours of court at the Benton County Courthouse.

Recommendations and Motions

Item Recommendations and Motions

Staff

Recommendations *

The Sheriff recommends the Board of Commissioners grant the exception to Benton County Code Chapter 2 to contract from a sole source vendor.

Meeting Motions *

I move to ...
...approve Order D2023-049 authorizing the use of a sole source exception to the process as described in BCC 2.275 to contract with DPI Group for security services for the Benton County Courthouse.

Attachments, Comments, and Submission

Item Comments and Attachments

Attachments

Upload any attachments to be included in the agenda, preferably as PDF files. If more than one attachment / exhibit, please indicate "1", "2", "3" or "A", "B", "C" on the documents.

Analysis for Courthouse Security Services FY 23-24.pdf	104.74KB
D2023-049 SH_Court Security Sole Source.docx	17.99KB

Comments (optional) If you have any questions, please call ext.6800

Department Approver JEFRI VANARSDALL

1. Department Approval Comments Signature <i>Jeff Van Andall</i>	4. County Administrator Approval Comments Signature <i>Suzanne Hoffman</i>
2. Counsel Approval Comments Signature <i>Vance H. Choney</i>	5. BOC Final Approval Comments Signature <i>Amarda Makepeace</i>
3. Finance Approval Comments Signature <i>Rick Crager</i>	

**BEFORE THE BOARD OF COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

**In the Matter of Granting Sole Source)
Approval to Contract for Courthouse)
Security Services)**

ORDER NO. D2023-049

The above-entitled matter comes now for the consideration of the Benton County Board of Commissioners sitting as the Contract Review Board, a request for sole source exemption pursuant to BCC 2.725 of the Benton County Contract Code.

The Contract Review Board finds the Benton County Sheriff's Office desires to have security services provided by armed security officers who will provide entrance screening security and roving monitoring of courtrooms, offices, and common areas along with security sweeps of the building perimeter during normal operating hours of court at the Benton County Courthouse.

The Contract Review Board finds that through analysis, which the Sheriff's Office conducted, outsourcing of services by contracting with an outside agency showed cost savings versus performing these services in-house.

The Contract Review Board finds that the Benton County Sheriff's Office has contracted with The DPI Group since 2017 for security services at the Benton County Courthouse.

The Contract Review Board finds that the jail commander contacted Yamhill, Washington, Marion, and Lane Counties to determine if they continue to use The DPI Group as private security at their courthouses, which they all still do.

The Contract Review Board finds that the preference of Benton County is to use retired law enforcement officers or reserves that have been trained by the Benton County Sheriff's Office, which The DPI Group employs. This type of staffing is particularly important for the court staff and the Sheriff's Office as they have formal training as law enforcement to respond to the initiation of an incident at the courthouse, which provides Benton County Sheriff's Office Deputies and Corvallis Police Officers time to respond if needed.

The Contract Review Board finds The DPI Group is the only local entity that specializes in Courthouse Security.

The Contract Review Board finds that the Benton County Sheriff's Office will be contracting for a period of up to five years with the vendor.

The Contract Review Board finds that any competitive contracting process would not result in competitive bids as no other agency is able and willing to provide these services.

The Contract Review Board finds the Benton County Sheriff's Office requests a sole source exemption to the Request for Proposals (RFP) process pursuant to BCC 2.725.

NOW, THEREFORE, IT IS HEREBY ORDERED, based on the findings above, that the Benton County Board of Commissioners, sitting as the County Contract Review Board, authorizes the use of the sole source exemption to the RFP process, as described in BCC 2.725, to contract with The DPI Group for security services for the Benton County Courthouse for the Benton County Sheriff's Office as described above.

Adopted this 6th day of June 2023.

Signed this 6th day of June 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

Pat Malone, Chair

Xanthippe Augerot, Vice Chair

Nancy Wyse, Commissioner

APPROVED AS TO FORM:

Vance M. Croney, County Counsel

**BEFORE THE BOARD OF COMMISSIONERS
FOR THE STATE OF OREGON, FOR THE COUNTY OF BENTON**

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Adopted this 6th day of June 2023.

Signed this 6th day of June 2023.

BENTON COUNTY BOARD OF COMMISSIONERS

DocuSigned by:

Pat Malone

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Pat Malone, Chair

DocuSigned by:

Xanthippe Augerot

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Xanthippe Augerot, Vice Chair

DocuSigned by:

Nancy Wyse

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Nancy Wyse, Commissioner

APPROVED AS TO FORM:

DocuSigned by:

Vance M. Croney

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Vance M. Croney, County Counsel

COURT SECURITY SERVICES ANALYSIS FOR FY 2023-24

	FY 2023-24	
	Wages/Benefits	Hrly Rate
BENTON COUNTY SHERIFF'S OFFICE CORRECTIONS DEPUTY		
Corrections Deputy A	\$ 142,501.00	\$ 68.51
Corrections Deputy B	\$ 153,984.00	\$ 74.03
Corrections Deputy C	\$ 164,566.00	\$ 79.12

	FY 2023-24	
	Wages/Benefits	Hrly Rate
DPI GROUP ARMED OFFICIER		
Armed Officer	\$ 92,601.60	\$ 44.52

Analysis for (2) two Armed Security staff for Courthouse

2-BCSO Corrections Deputy A	285,002.00
2-DPI Armed Officers	185,203.20
COST SAVINGS	\$ 99,798.80

2-BCSO Corrections Deputy B	307,968.00
2-DPI Armed Officers	185,203.20
COST SAVINGS	\$ 122,764.80

2-BCSO Corrections Deputy C	329,132.00
2-DPI Armed Officers	185,203.20
COST SAVINGS	\$ 143,928.80

Note: Analysis shows a cost savings ranging from \$99,798 to \$143,928 (depending on level of deputy used) over the biennium verses outsourcing court security services with an armed Officer from DPI Security.

Follow link to view the video shown during the meeting for Proclamation #P2023-013:

https://drive.google.com/file/d/1FIU_e63xYFa_bneCLaa2rqPUcXWwkjgN/view?usp=sharing

The video is hosted in a Google Drive used by the Public Information Officer and is set to be viewable by anyone who clicks the link.